JUSTIFICATION FOR EXCEPTION TO FAIR OPPORTUNITY

Federal Acquisition Regulation (FAR)
Part 16.5 Justification & Approval (J&A)

Funding Document Number: To Be Determined
Contract Number: HHSN316201200187W
Task/Delivery Order Number: HC102820F0943
Procurement Title: Engineering and Development for the Enterprise (ED-E) Bridge
Estimated Value: [redacted]
Regulatory Authority: FAR 16.507-6(b)(3) - Sole source basis in the interest of economy and efficiency; logical follow on

J&A Exception to Fair Opportunity Number: JA26-058

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1. REQUIRING AGENCY AND CONTRACTING ACTIVITY:
Requiring Agency: Defense Information Systems Agency (DISA)/J6 Command, Control, Communications, and Computers Enterprise (C4E) Directorate
Contracting Activity: DISA/Defense Information Technology Contracting Organization (DITCO)/PS8331

2. NATURE/DESCRIPTION OF ACTION(S):
Type of Action: Bridge Extension - Contract modification against the existing task order
Type of Contract: Firm-Fixed-Price (FFP)

The purpose of this action is to establish a 12-month, sole-source bridge modification to the existing task order (TO) HC102820F0943 with the incumbent, ValidaTek-CITI, to provide continuous engineering support and network infrastructure services to the DISA J6 C4E. To prevent a critical lapse in service and maintain workforce continuity, this bridge action will preserve the existing FFP structure. It will also incorporate a 40% surge capacity to manage emergent mission demands and ensure uninterrupted operations across the Pentagon enterprise network. [redacted]

Controlled By: DISA
Controlled By: DITCO-PS8331
CUI Category: PROCURE
Distribution/Dissemination Control: FEDCON
POC: disa.scott.ditco.mbx.it-requirements@mail.mil

[redacted]

A bridge modification is required due to unforeseen delays impacting the follow-on contract. [redacted]

3. DESCRIPTION OF SUPPLIES/SERVICES: DISA J6 C4E requires ED-E services to provide resilient Non-classified Internet Protocol Router (NIPR)-Net and Secret Internet Protocol Router (SIPR)-Net Microsoft SharePoint and Customer Relationship Management platforms for customers in the National Capital Region (NCR), supporting a range of mission applications and ensuring vital warfighter capabilities. These comprehensive information technology (IT) services include full-spectrum systems and security engineering; complete lifecycle application development and sustainment; and endpoint and operating system modernization, which involves deploying secure base images across NIPR, SIPR, and classified networks.

This modification to order HC102820F0943 is to bridge the existing TO until award of the follow-on can be made, [redacted] The proposed modification will extend the period of performance by 12 months through June 2027 and increase the current TO lifecycle by [redacted].

4. IDENTIFICATION OF EXCEPTION TO FAIR OPPORTUNITY: FAR 16.507-6(b)(3) - Sole source basis in the interest of economy and efficiency; logical follow on

5. DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE EXCEPTION CITED:

1. Bridge: The incumbent contractor is ValidaTek, Inc. [redacted] ValidaTek is the only source that can fulfil this bridge requirement without risk of a substantial break in service/support to the DISA J6. A sole-source action is necessary to ensure continued performance until the award of the follow-on contract.

2. Impact: Failure to award a timely order extension modification would result in a significant gap in IT support for all users in the Pentagon and other related DoD users in the NCR, affecting over 35,000 end users.

6. DETERMINATION OF FAIR AND REASONABLE COST: The Contracting Officer (CO) will determine whether the price is fair, reasonable, and represents the best value by comparing the contractor's modification proposal against the Independent Government Cost Estimate and historical order pricing. This order will leverage the existing CIO-SP3 GWAC, which contains

rates that were determined to be fair and reasonable. Pursuant to DoD policy and FAR 16.505 ordering procedures, the CO will seek additional discounts from these established rates to ensure the final order provides the best value to the Government.

7. MARKET RESEARCH: Market research was conducted as part of the market research of the follow-on contract. This market research was completed within the last 12 months. Based on these findings, the market research demonstrably shows that only the incumbent contractor can meet the current needs of the government.

8. ANY OTHER SUPPORTING FACTS: Not Applicable

9. ACTIONS THE AGENCY MAY TAKE TO REMOVE OR OVERCOME BARRIERS THAT LED TO THE EXCEPTION TO FAIR OPPORTUNITY:

(a) Procurement History.

The table below provides the contract history of the current contract/task order(s).

Contract/Task Order (TO) Number:	HHSN316201200181W-HHSP233201500108W
Contractor:	Trowbridge & Trowbridge
Business Type:	Small Business (SB)
Life Cycle Contract Value:	[redacted]
PoP (including all options):	September 1, 2015 – May 31, 2019
Contract Type:	FFP
North American Industry Classification System (NAICS):	541512
Competition:	Full & Open
Contract Vehicle:	CIO-SP3

Contract/TO Number:	GS35F051AA-HC102819F0584
Contractor:	Trowbridge & Trowbridge
Business Type:	SB
Life Cycle Contract Value:	[redacted]
PoP (including all options):	June 1, 2019 – January 31, 2021
Contract Type:	FFP
NAICS:	541512
Competition:	Sole Source
Contract Vehicle:	General Services Administration (GSA) IT Schedule 70

Contract/TO Number:	HHSN316201200187W-HC102820F0943
Contractor:	ValidaTek-CITI, LLC
Business Type:	SB
Life Cycle Contract Value:	[redacted]
PoP (including all options):	December 18, 2020 – June 17, 2026

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Contract Type:	FFP
NAICS:	541512
Competition:	SB Set-aside
Contract Vehicle:	CIO-SP3

(b) A previous justification was not required as ED-E was competed as a small business set-aside via CIO-SP3 in 2020. A sole-source environment will exist for the purposes of this bridge modification.

(c) The prior award was accomplished without the need for an exception to fair opportunity, as it was competed as a small business set-aside via CIO-SP3.

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TECHNICAL CERTIFICATION: I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief.

NAME: [redacted] SIGNATURE/DATE: [redacted]

TITLE/ORGANIZATION: Chief, Pentagon / National Capital Region Services Office

PHONE: [redacted]

REQUIREMENTS CERTIFICATION: I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief.

NAME: [redacted] SIGNATURE/DATE: [redacted]

TITLE/ORGANIZATION: Program Analyst/DISA J6 C4E

PHONE: [redacted]

CONTRACTING OFFICER CERTIFICATION: I certify that this justification is accurate and complete to the best of my knowledge and belief.

NAME: [redacted] SIGNATURE/DATE: [redacted]

TITLE/ORGANIZATION: Contracting Officer/DITCO-PS8331

PHONE: [redacted]

PROCURING ACTIVITY COMPETITION ADVOCATE (PACA) APPROVAL: I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed [redacted], this review serves as approval and my written determination that the aforementioned FAR circumstances apply.

NAME: [redacted] SIGNATURE/DATE: [redacted]

TITLE/ORGANIZATION: DISA/PACA

PHONE: [redacted]

ALL QUESTIONS REGARDING THIS JUSTIFICATION ARE TO BE REFERRED TO Contracting Officer, [redacted] or [redacted]