DEFENSE LOGISTICS AGENCY
DLA CONTRACTING SERVICES OFFICE PHILADELPHIA
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JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY

Upon the basis of the following justification, I hereby approve the issuance of the contractual action described below using an exception to fair opportunity, pursuant to the authority cited herein.

1. IDENTIFICATION OF THE AGENCY AND THE CONTRACTING ACTIVITY:

Agency Requiring Activity:

[redacted]

Contracting Activity:

[redacted]

2. NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED:

Pursuant to FAR 16.505(b)(2)(i)(B), the action being approved is an exception to fair opportunity. This justification authorizes the use of other than full and open competition to exercise the option to extend the period of performance under the existing Task Order for the Defense Logistics Agency (DLA) J62F Enterprise Financial and Human Resources Management Portfolio Modernization Support. The Task Order was competitively awarded under the J6 Enterprise Technology Services (JETS) contract vehicle on May 4, 2023. Award was made to

[redacted] (Contract SP4709-17-D-0002, Task Order SP4709-23-F-0030). The sole source modification to [redacted] will be awarded to extend the period of performance for an additional sixty (60) days in accordance with FAR 52.217-8, Option to Extend Services. In the best interest of economy and efficiency to sustain the EFM Portfolio support, only the current awardee, [redacted] is capable of providing the services required. This modification is a logical follow-on to the current J62F EFM Portfolio Modernization Support contract that is already awarded. All offerors were given a fair opportunity to be considered in the original order.

3. A DESCRIPTION OF THE SUPPLIES AND/OR SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS/ESTIMATED DOLLAR AMOUNT:

DLA has a requirement for additional services to support the J62F Financial and HR Management component of DLA Information Technology (IT) Modernization effort.

Under this task order, the contractor supports the J62F Enterprise Financial and HR Management Portfolio. The portfolio manages a range of financial and HR IT capabilities supporting the DLA Enterprise, the Office of the Under Secretary of Defense Comptroller, and the Defense Finance and Accounting Service (DFAS). The contractor supports the full range of portfolio responsibilities and provides technical support for all task areas, including:

Task 1 – Task Order Project Management Support
Task 2 – Lifecycle Management Support
Task 3 – Program Management support
Task 4 – Cyber Security Support
Task 5 – IT Modernization
Task 6 – Systems Engineering
Task 7 – Database Application Development Support
Task 8 (Optional) – Transition Support

The Task Order was awarded on May 4, 2023. The Task Order contains a 10-month Base Period and two (2) 12-month Option Periods valued at [redacted]. The period of performance for Option Period 2 is June 15, 2025 – June 14, 2026. The period of performance for this modification will be June 15, 2026 – August 14, 2026.

The total requested increase for the total period of performance: [redacted]
The total value of the contract after this increase: [redacted]

Under this task order, the contractor prepares documents in all the above areas and maintains those documents as programmatic changes occur. The contractor also supports each program with direct coordination actions within DLA and with DLA's external stakeholders to ensure the successful execution of DLA's [redacted] IT modernization effort. Lastly, the contractor assists the portfolio with expert analysis of technical artifacts and design documents from supported business areas within DLA and supported agencies.

The J62F portfolio manages applications and services that provide a supporting function to the DLA's larger modernization program. As part of this modernization, Identity, Credential and

Access Management (ICAM) will provide many enhancements allowing AMPS to meet FISCAM/ICAM/Zero Trust requirements. To facilitate setting up a solid foundation for the initial tasks related to onboarding and managing the foundational build of the environments as early as possible, Agile Project Managers and a Business Data Analyst will support tracking timelines and workloads and will support the ability to quickly adjust both. This effort will be an extension of current support provided under task order SP4709-23-F-0030.

4. IDENTIFICATION OF THE EXCEPTION TO FAIR OPPORTUNITY (SEE FAR 16.505(b)(2)) AND THE SUPPORTING RATIONALE, INCLUDING A DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE EXCEPTION CITED:

An exception to fair opportunity is justified in accordance with RFO 16.507-6(b)(3), the order must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, provided that all awardees were given a fair opportunity to be considered for the original order. The EFM task order was awarded on a competitive basis, in which [redacted] was determined to best value offeror for this acquisition. The support provided by [redacted] is integral to all acquisition processes and requirements for the EFM portfolio. The EFM portfolio is unique such that it maintains mostly government developed software for DLA's complex business processes with no commercial equivalent. Failure to modify the task order to support the additional requirements will delay J62F's specific IT modernization requirements and add risk to the overarching IT Modernization effort. Awarding the additional support to another vendor would not be more efficient, nor would be more economical. On the contrary, awarding the additional support to another vendor, would result in increased learning curve, accountability, and cost risks. [redacted] currently provides support to the program office managing AMPS and ICAM. [redacted] has also been instrumental in supporting DLA as ServiceNow began to be integrated into our processes. ServiceNow (SNow) is the DLA Enterprise tool that will be used to automate processes, redesign workflows and coordinate the agile efforts supporting the ICAM initiatives. Their knowledge of AMPS, ICAM and ServiceNow makes it a logical follow-on to the current support being provided.

For the reasons stated herein, awarding the extended support to [redacted] is in the best interest of the government in regard to economy and efficiency because it is a logical follow-on to an order [redacted] was already issued under this contract, and all offerors were given a fair opportunity to be considered for the original order.

Furthermore, this short-term extension is required to provide the necessary administrative lead time to finalize the follow-on contract award. This action ensures continuous, uninterrupted mission support while facilitating the comprehensive completion of the mandatory DOGE review and subsequent internal DLA compliance reviews. These rigorous review processes are essential for the follow-on acquisition and necessitate this brief extension action to maintain operational continuity.

5. **A DETERMINATION BY THE CONTRACTING OFFICER THAT THEANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE:**

As the Contracting Officer, I hereby determine that the anticipated cost to the Government will be fair and reasonable. The proposal will be analyzed in accordance with FAR 15.404-1 procedures and the Government will use various price analysis techniques, as needed, including but not limited to: (1) Comparison with competitive price lists in accordance with FAR 15.404-1(b)(2)(iv); (2) Comparison of proposed price with the Independent Government Cost Estimate in accordance with FAR 15.404-1(b)(2)(v); and (3) Comparison of proposed prices obtained through market research for the same or similar items in order to obtain a fair and reasonable price in accordance with FAR 15.4041(b)(2)(vi).

6. **ANY OTHER FACTS SUPPORTING THE JUSTIFICATION:**

N/A

7. **A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE EXCEPTION TO FAIR OPPORTUNITY BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE:**

DLA J62F Enterprise Financial and Human Resources Management Portfolio Modernization Support task order was solicited as a competitive acquisition under the JETS contract vehicle. The circumstances leading to the need for this modification were unforeseen prior to solicitation and award and are due to requirements and schedule changes with other dependent programs. This modification will provide short-term solution to continue support being provided to the J62F EFM Portfolio, which will solicit and award a contract to continue this support. DLA continues to exercise competition as often as possible and is required to conduct ongoing reviews to keep abreast of new technology and corresponding services, both in industry and in the Government. DLA uses a variety of vendors, manufacturers, and contracts/orders to fulfill its requirements and will continue its practice of surveying the market to ensure full and open competition to the maximum extent practicable.

8. **CERTIFICATIONS:**

Requirements/Technical Certification:

I hereby certify that the support data provided for which I am responsible, and which form a basis for this justification are complete and accurate.

[redacted]

[redacted]

Contracting Officer's Representative (COR)
Defense Logistics Agency (DLA)/J62F

Contracting Officer Certification:

I hereby certify that this justification is accurate and complete to the best of my knowledge and belief.

[redacted]

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