**JUSTIFICATION REVIEW DOCUMENT**
**Justification and Approval**
**Simplified Procedures for Certain Commercial Items**

**Program/Equipment:** Maintenance, inspection, testing, and repair (M&R) of fire alarm and detection systems located in facilities at USAG Wiesbaden.

**Authority:** In accordance with Federal Acquisition Regulation (FAR) 12.102 and FAR 12.2011, pursuant to Title 41 United States Code (U.S.C.) §1901 and FAR 6.103-1, Only one responsible source and no other supplies or services will satisfy agency requirements. (Note: citations to the FAR and DFARS herein reflect implementation of the Revolutionary FAR Overhaul (RFO) via various Department of War (DoW) Class Deviations at https://www.acq.osd.mil/dpap/dars/dfars_far_overhaul_class_deviations.html.)

**Amount:** The estimated value of the new Task Order is $1,000,000.00 (930,300.00 €), increasing the current contract ceiling from $ 3,250,000.00 (3,023,475.00 €) to $ 4,250,000.00 (3,953,775.00 €).

**Prepared by:**
Title: Contract Specialist

**Contracting Officer:**
Title: Contracting Officer
Date:

**Technical:**
Title: COR

**Reviews:** I have reviewed this justification and find it adequate to support other than full and open competition.

**Program Manager/Program Executive Officer:**

Title: Chief DPW

**Legal Counsel:**
Title: Contract Law Attorney

**Senior Contracting Official/GS-14:**
Title: RCO-W Chief
E-mail:

[redacted]

**Justification and Approval**
**Other than Full and Open Competition**
**Only one responsible source and no other supplies or services will satisfy agency requirements**

1. **Requiring Activity:** Directorate of Public Works (DPW), United States Army Garrison (USAG) Wiesbaden, Germany.

2. **Contracting Activity:** 409th Contracting Support Brigade (CSB), Regional Contracting Office (RCO) Wiesbaden, Germany.

3. **Description of Action:** The Directorate of Public Works (DPW) requests approval to modify existing Firm-Fixed Price (FFP) IDIQ contract W912CM-22-D-0002 to increase the overall contract ceiling to allow for the issuance of a new Task Order within the final ordering period, which expires on 30 May 2026, for the continuation of critical services, including the maintenance, inspection, testing, and repair of fire alarm systems.

The reason this modification is necessary is due to a pre-award protest that resulted in the cancellation of the solicitation. Since there is not enough time to re-solicit the requirement before the current contract expires, and because a MATOC is being contemplated vice another single award IDIQ, it is in the best interest of the Government to extend the services on the current contract for up to one year, during which time another vehicle will be put in place.

Therefore, the Government intends to execute a sole source action to the incumbent, Gama Tronik Brandschutzsysteme GmbH (Gama Tronik). The estimated value of the new Task Order is $1,000,000.00 (930,300.00 €), increasing the current contract ceiling from $ 3,250,000.00 (3,023,475.00 €) to $ 4,250,000.00 (3,953,775.00 €).

4. **Description of Supplies/Services:** This modification to increases the ceiling and issue a new Task Order will allow the Government to continue ordering non-personal services for the continued maintenance, inspection, testing, and repair of fire alarm and detection systems located in facilities at USAG Wiesbaden. These services are critical for life safety, fire prevention, and the protection of Government property and personnel. This action ensures continuity of service while a long-term, competitive replacement contract (Germany-Wide MATOC) is solicited and awarded. These services are determined to be mission essential.

These services are strictly governed by U.S. National Fire Protection Association (NFPA) 72 standards, which mandate rigorous quarterly, semi-annual, and annual testing intervals performed by qualified and certified technicians. Required tasks include comprehensive functional testing of initiating devices, battery load testing and mandatory 5-year replacement, smoke detector sensitivity testing, and voice alarm communication system verification, all of which must be thoroughly documented for review by the Authority Having Jurisdiction (AHJ).

[redacted]

Furthermore, local fire alarm maintenance is supported in Host Nation regulation and policy by strict German Institute for Standardization (DIN) norms. The contractor must execute mandatory annual maintenance of fire alarm systems (BMA) per DIN 14675, annual inspections of fire doors and hold-open systems (DIN 31051/14677), biennial servicing of fire extinguishers (DIN 14406), and annual control of smoke alarms (DIN 14676).

Services are funded/appropriated through Operations and Maintenance, Army (OMA) and Army Family Housing (AFH). Because these services are legally required to maintain facility occupancy and protect the lives of military and civilian personnel, they are determined to be mission essential.

The breakdown for the additional Task Order (OY4/TO5) is as follows:

| ***Period*** | ***Period of Performance (POP)*** | ***Estimated Value*** |
|---|---|---|
| *Base Year* | 1 June 2022 – 31 May 2023 | [redacted] |
| *Option Year 1* | 1 June 2023 – 31 May 2024 | |
| *Option Year 2* | 1 June 2024 – 31 May 2025 | |
| *Option Year 3* | 31 May 2025 – 29 May 2026 | |
| *Option Year 3 Increase* | 31 May 2025 – 29 May 2026 | |
| | ***Estimated Overall Total Price*** | 3,847,304.28 € ($4,141,075.92) |

5. **Authority Cited:** Federal Acquisition Regulation (FAR) 12.102 and FAR 12.201-1, pursuant to Title 41 United States Code (U.S.C.) §1901 and FAR 6.103-1, Only one responsible source and no other supplies or services will satisfy agency requirements. (Note: citations to the FAR and DFARS herein reflect implementation of the Revolutionary FAR Overhaul (RFO) via various Department of War (DoW) Class Deviations at https://www.acq.osd.mil/dpap/dars/dfars_far_overhaul_class_deviations.html.)

6. **Reason for Authority Cited:**

   **a. Background:** The Government issued Solicitation W912CM26QA016 for the followon requirement. During the pre-award phase, an inadvertent disclosure of historical pricing data occurred. To protect the integrity of the procurement and ensure fair competition, the Contracting Officer took corrective action and canceled the solicitation

[redacted]

[redacted]

on 28 April 2026. Consequently, the Government requires a short-term action to maintain continuous, critical life-safety services while a long-term, competitive Germany-Wide Multiple Award Task Order Contract (MATOC) is established. Modifying the existing IDIQ to increase the ceiling and issue a new 12-month Task Order ensures there is no lapse in mandatory fire and life-safety coverage.

**b. No Alternatives Available:** Modifying the existing IDIQ to increase the ceiling and issue a new Task Order is the only viable solution. Gama Tronik has the resources in place and established expertise to perform the required services immediately. Executing this modification, while a follow-on MATOC is being fully competed (current proposed solution, pending market research), would allow for consistency and continuity in lifesafety services without a gap in service. A competitive acquisition for a short-term solution is impractical given the unforeseen time constraints caused by the pre-award protest and resultant corrective action taken by the Government.

**c. Justification:** Maintenance and Repair (M&R) of Fire Alarm Systems are legally mandated life-safety services required to ensure the safety of personnel and maintain regulatory facility occupancy at USAG Wiesbaden. Gama Tronik Brandschutzsysteme GmbH is the only responsible source capable of providing these services for a one-year period without causing unacceptable delays in fulfilling the agency's requirements and creating a substantial duplication of cost to the Government that is not expected to be recovered through competition.

Gama Tronik currently has an active IDIQ contract in place that performs the necessary services. Issuing a modification to increase the IDIQ ceiling, allowing for the issuance of a 12-month TO, is the simplest and fastest method to ensure uninterrupted services versus pursuing a bridge contract. While both actions would require a justification and legal approval to proceed, the bridge contract would require a re-solicitation versus the task order which would prevent any interruption in services. The re-solicitation would result in a gap in service. The IDIQ modification would accomplish the same goal as the bridge contract, without the inevitable gap in service.

**d. Impacts if not approved:** A break in service would present unacceptable risks. The following itemizes the impacts if this contract modification is not approved:

- Life-Safety Violations: Facilities will be without legally required maintenance, inspection, and repair capabilities.

- Unacceptable Risk of Loss: Inoperable or unmonitored fire alarms create an immediate risk of injury, loss of life, and catastrophic damage.

[redacted]

[redacted]

- Work Stoppage: DPW will be unable to certify buildings for occupancy if fire alarm systems cannot be verified as functional.

7. **Efforts to Obtain Competition:** A Notice of Intent to Sole Source this modification will be published to SAM.gov, and any capability statements received shall be considered. However, given the unacceptable delays associated with a competitive action for these urgent life-safety services on this constrained timeline, competition for this contract modification and subsequent task order is not feasible.

8. **Actions to Increase Competition:** No additional actions are being taken to increase competition for this action. However, the 409th CSB/RCO Wiesbaden is actively developing a Germany-wide MATOC to ensure robust, long-term competition for the future requirement (current proposed solution, pending market research).

| Acquisition Milestone | [redacted] |
|---|---|
| Market Research | |
| Requirements Package Complete | |
| Legal Reviews completed | |
| Issue Competitive Solicitation | |
| Closing of Solicitation | |
| Proposal Evaluations Complete | |
| Legal Reviews completed | |
| Award MATOC | |
| Solicitated TO under MATOC | |
| Evaluation of TO | |
| Phase In for Potential new Contractor | |
| Start of TO | |

9. **Market Research:** Market research for the canceled competitive solicitation confirmed multiple vendors are capable of performing these services under a normal timeline. However, for this urgent requirement, only the incumbent can continue performance without a service gap within the constrained timeline, as they are already mobilized and certified on the installed systems and have performed these same services over the last two iterations with acceptable performance.

10. **Interested Sources:** To date, no other sources have written to express an interest in this requirement.

[redacted]

[redacted]

**11. Other Facts:**

a. Procurement history

| *Contract Number* | *Contractor* | *Procurement Method* | *Amount (est.)* | *Period of Performance* |
|---|---|---|---|---|
| *W912CM-22-D-0002* | *GAMA TRONIK* | *Full and Open* | [redacted] | *31 May 2022 through 30 May 2026* |
| *W912CM-19-D-0003* | *GAMA TRONIK.* | *Full and Open* | [redacted] | *01 March 2019 through 29 February 2022* |

1) Explanation of the 2022 Service Gap: Although the dates in the table above show a threemonth gap between the expiration of W912CM-19-D-0003 and the start of W912CM-22-D0002, there was no actual lapse in service. A final Task Order was issued on the last day of W912CM-19-D-0003 extending performance for three months to bridge the gap until the new IDIQ was awarded. This temporary extension was necessitated by unavoidable administrative and operational delays caused by the COVID-19 pandemic.

2) Current Competitive Efforts (Canceled Solicitation): The Government actively attempted to compete the follow-on requirement for the expiring contract (W912CM-22-D-0002). Solicitation W912CM26QA016 was published to SAM.gov on 15 April 2026 as a competitive action. However, as detailed in Section 6, a Pre-Award AMC-Level protest was filed [redacted] To protect the integrity of the procurement, that competitive solicitation was canceled on 28 April 2026, necessitating this immediate short-term stop-gap action.

3) Future Competitive Efforts: Following this action, the requirement likely, pending market research, will be part of a newly planned Germany-Wide Multiple Award Task Order Contract (MATOC), which will be competed using Full and Open Competition.

b. Other facts. The execution of this short-term extension is a strategic acquisition decision. It ensures unbroken continuity of mandatory life-safety operations at USAG Wiesbaden while providing the Government adequate time to properly structure, solicit, and award the comprehensive Germany-Wide MATOC. This bridge action directly mitigates risk to personnel and Government property while facilitating a superior, highly competitive long-term acquisition strategy.

[redacted]

**12. Technical Certification:** I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]

**13. Requirements Certification:** I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]

**14. Fair and Reasonable Price Determination:** I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable. This determination will be made using price analysis, comparison to historical pricing, and comparison to an independent Government estimate.

[redacted]

**15. Contracting Officer Certification:** I certify that this justification is accurate and complete to the best of my knowledge and belief.

[redacted]

**Approval**

[redacted]

Based on the foregoing justification, I hereby approve the procurement of Maintenance, inspection, testing, and repair (M&R) of fire alarm and detection systems located in facilities at USAG Wiesbaden on an other than full and open competition basis pursuant to the authority of Federal Acquisition Regulation (FAR) 12.102 and FAR 12.201-1, pursuant to Title 41 United States Code (U.S.C.) §1901 and FAR 6.103-1, Only one responsible source and no other supplies or services will satisfy agency requirements. The estimated value of the modification is $1 million for a one-year task order with a period of performance from 30 MAY 2026 to 29 MAY 2027. The approval is subject to availability of funds, and provided that the supplies and/or services herein described have otherwise been authorized for this acquisition.