Template for a Federal Supply Schedule (FSS)
Limited-Sources Justification

Completion Instructions: *HHS has established a standard template for the preparation of a Limited-Sources Justification (LSJ) pursuant to* ***FAR Subpart 8.4****. This template is for use with orders issued under the Federal Supply Schedule (FSS) program where the value exceeds simplified acquisition threshold and competition is restricted: (1) to fewer schedule contractors than required in* ***FAR 8.405-1****,* ***8.405-2****, or* ***8.405-3****, or (2) to an item peculiar to one manufacturer. See* ***FAR Subpart 8.4*** *for additional guidance. This template is not for use with acquisitions other than those under* ***FAR Subpart 8.4****.*

Tailor all aspects of this template to the individual acquisition. Consult FAR 8.405-6 for guidance. An addendum may be added in case additional space is needed.

When this document is printed, the blue italic instructions are automatically deleted on the printed version.

FEDERAL SUPPLY SCHEDULE
LIMITED-SOURCES JUSTIFICATION

Acquisition Title:	Data Informed Disaster Decision Making Services (DIDDMS)
Agency:	
Acquisition Year (FY):	2026
Author:	Natalie Grant

2. Description of Action:

Nature:	☐ New Requirement	☒ Follow-on Requirement	
	☐ Modification to Existing Purchase Order/Contract Number:		
Pricing:	☒ Firm-Fixed Price	☐ Time & Materials	☐ Cost
	☐ Other:		
Funds:	☐ OMA	☒ Other Funds:	REQ #ACF348375 - $1,064,347.00 on a no-year appro

<For each proposed contractor if more than one (e.g., brand name):>

Name of Proposed Contractor(s):	Raft LLC
Street Address:	11800 Sunrise Vallet Dr Ste 400
City, State, Zip:	Reston, VA 20191

Add Contractor | Remove Contractor

3. Description of Supplies and Services to Include Contract Vehicle/Number Utilized:

The purpose of the existing Task Order is to procure Data Informed Disaster Decision Making Services (DIDDMS) for the Administration for Children and Families (ACF), Office of Human Services Emergency Preparedness and Response (OSHEPR) off of GSA MAS FSS 47QTCA18D003V. (The current contract/task order no. is 47QTCA18D003V_75ACF123F80041.)

The estimated value of the proposed action, including all options, is $ 1,064,347.00

Briefly describe the supplies or services to be provided, including make & model number where appropriate. Indicate whether the item to be procured is peculiar to one manufacturer (e.g., a particular brand name, product, or a feature of a product, peculiar to one manufacturer). If applicable, include quantities of supplies or period of performance for services. Provide information for any options included in the order. If the action is a modification to an existing order, distinguish clearly between the work covered by the basic order and the work to be obtained by the proposed modification.

The contractor developed a cloud-based data visualization tool, Data Analytics for Response and Triage (DART), which enables the Office of Human Services Emergency Preparedness and Response (OHSEPR) and the Administration for Children and Families (ACF) to identify and map human service providers in disaster-affected areas. DART integrates with the Services for Planning Emergency Action and Response (SPEAR) application, which collects and manages disaster-related assessment data. The system is currently used internally by ACF personnel, with planned expansion for broader government use. The proposed follow-on order is for non-severable services to conduct the enhancement and refinement of the DART and SPEAR platforms. This effort includes new and expanded requirements beyond the original task order, which was primarily focused on initial development and deployment. Specifically, the follow-on will: (1) implement capabilities to ingest and integrate additional federal and non-federal data sources; (2) conduct data assessment and standardization to support integration of newly identified datasets; (3) enhance SPEAR to enable longitudinal analysis of grant recipient recovery; (4) expand real-time data integration between SPEAR and DART to improve situational awareness and interagency coordination; and (5) provide ongoing system support, performance optimization, and increased user access.DART and SPEAR are Government-owned systems; however, the incumbent contractor possesses unique knowledge of the system architecture, data structures, integrations, and operational environment established under the current task order. The contractor has also developed a detailed understanding of ACF program data and established coordination processes with federal and non-federal partners. Replicating this knowledge and these relationships would require a significant ramp-up period. The proposed action is a short-term logical follow-on of approximately six (6) months, primarily to conduct enhancements/refinements and implement capabilities within the current fiscal year. The completion of these enhancements and the implementation are the end products of value, which makes the preponderance of the work in this task order non-severable. There is no other service provider that could reasonably perform these requirements within the required timeframe. Transitioning to a new contractor for this limited period would require onboarding, knowledge transfer, and stakeholder engagement that would exceed the period of performance, resulting in disruption to system operations and mission-critical disaster response support. While ACF intends to pursue a competitive acquisition for any longer-term requirement, work with the incumbent contractor for this limited duration is necessary to ensure uninterrupted service and timely completion of expanded capabilities identified during performance.

4. Authority:

☐ **ORDER AGAINST FSS:** Authority of the Multiple Award Schedule Program, Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, *et seq*.); Title 40 U.S.C. 501, Services for Executive Agencies; and Section 803 of the National Defense Authorization Act of 2002 (PL 107-107) and implemented by FAR 8.405-6. Mark the applicable exception and for each discuss how the cited authority applies in accordance with **FAR 8.405-6(c)(2)(iv)**.

☐ An urgent and compelling need exists, and following the procedures would result in unacceptable delays (FAR 8.405-6(a)(1)(i)(A));

☐ Only one source is capable of providing the supplies or services required at the level or quality required because the supplies or services are unique or highly specialized (FAR 8.405-6(a)(1)(i)(B));

☒ In the interest of economy and efficiency, the new work is a logical follow-on to an original Federal Supply Schedule order provided that the original order was placed in accordance with the applicable Federal Supply Schedule ordering procedures. The original order or BPA must not have been previously issued under sole-source or limited sources procedures (FAR 8.405-6(a)(1)(i)(C)); or

GSAM/R 538.7104-3(b)(iii)
The original task order for development of the Data Analytics for Response and Triage (DART) platform and the Services for Planning Emergency Action and Response (SPEAR) application was competitively awarded in accordance with applicable Federal Supply Schedule (FSS) ordering procedures. In accordance with FAR 8.405-6(a)(1)(i)(C), this requirement represents a logical follow-on to that order. Specifically, “in the interest of economy and efficiency, the new work is a logical follow-on to an original Federal Supply Schedule order, provided that the original order was placed in accordance with the applicable Federal Supply Schedule ordering procedures.”The proposed effort is not a continuation

of the same services, but instead consists of new and expanded requirements that are dependent on the existing system architecture and operational environment. These include: (1) integration of additional federal and non-federal datasets requiring alignment with existing DART data models and ingestion pipelines; (2) development of longitudinal analytics within SPEAR based on previously collected assessment data; and (3) expansion of real-time interoperability between DART and SPEAR to support cross-system analysis and interagency coordination.These requirements are rely on detailed knowledge of the existing system architecture, data schemas, interfaces, and data governance processes established under the original task order. The incumbent contractor has developed this knowledge through the design and implementation of DART and SPEAR, including configuration of data ingestion pipelines, establishment of data linkages between grant recipient records and geospatial layers, and coordination with ACF program offices and external data providers. Execution of the new requirements requires the ability to extend and modify existing data models, integrate new datasets into established pipelines, and ensure system performance and data integrity. For example, integrating FEMA or SBA datasets requires alignment with existing ACF data structures and geospatial tagging methodologies already embedded within DART, while longitudinal analysis in SPEAR depends on prior system configurations and historical data captured under the current task order. During performance of the original task order, it became apparent that additional capabilities were required to fully complete and operationalize the DART and SPEAR platforms. These requirements were not fully defined or contemplated at the time of award. Specifically, the need for expanded data integration with additional federal and non-federal datasets, development of longitudinal analytics within SPEAR, and further refinement of interoperability between DART and SPEAR emerged as necessary to achieve the intended functionality of the system. These new tasks are directly related to, and dependent upon, the work performed under the original task order. They involve extending existing data models, enhancing established ingestion pipelines, and building upon system configurations and data relationships already developed. As such, this effort is not a separate and independent requirement, but rather additional work necessary to complete and enhance the capabilities initially developed. Due to this system-specific knowledge and the need to directly build upon the existing technical framework, only the incumbent contractor is capable of providing the required services at the level of quality required within the necessary timeframe. A transition to a new contractor would require significant time to understand and replicate the existing architecture, data relationships, and stakeholder coordination processes before performing the new work, which would delay implementation of critical enhancements that support disaster response operations, including timely integration of partner data and analysis of service provider status in affected areas. While ACF intends to pursue a competitive acquisition for any longer-term requirement, the highly specialized nature of these new requirements and their direct dependency on the existing system environment make the incumbent contractor the only responsible source capable of performing this work efficiently under this order.

☐ An item peculiar to one manufacturer can be a particular brand name, product, or a feature of a product, peculiar to one manufacturer). A brand name item, whether available on one or more schedule contracts, is an item peculiar to one manufacturer. (FAR 8.405-6(b)).

When competition is limited to items peculiar to one manufacturer, this justification must explain why the particular brand name, product, or feature is essential to the Government's requirements, and that market research indicates other companies' similar products, or products lacking the particular feature, do not meet, or cannot be modified to meet, the agency's needs in accordance with FAR 11.105.

5. Market Research:

Describe the extent of the market research conducted among the schedule holders and the results, or a statement of the reason that market research was not conducted. Brand name specifications shall not be used unless the particular brand name, product, or feature is essential to the Government's requirements, and market research indicates other companies' similar products, or products lacking the particular feature, do not meet, or cannot be modified to meet, the agency's need.

Market research was conducted in accordance with FAR Part 10 and RFO FSS Ordering Procedures (Subpart 538.71) to identify other Federal Supply Schedule (FSS) holders capable of performing the expanded requirements. Research activities were conducted and included: (1) review of GSA eLibrary and GSA Advantage to identify schedule holders under relevant SINs with capabilities in data analytics, geospatial visualization, and system integration; (2) consultation with internal technical stakeholders to assess the feasibility of alternative vendors performing the required work within the period of performance. The market research identified multiple vendors with general capabilities in data analytics, dashboard development, and system integration. However, no other vendors were identified that demonstrated experience working within the specific DART and SPEAR system environment or with the established ACF data structures, integrations, and governance processes required to execute the expanded scope within the limited timeframe of the follow-on effort. Based on the market research conducted, while other vendors possess relevant general capabilities, no alternative FSS contractor was identified that could perform the required specialized, system-dependent work within the required time frame for this

logical follow-on without significant transition time. The additional requirements included in this action were not fully defined or contemplated at the time of award of the original task order. During performance, it became apparent that additional capabilities were necessary to fully realize and operationalize the DART and SPEAR platforms. Specifically, the need for expanded data integration, development of longitudinal analytics, and refinement of data frameworks and system interoperability emerged as critical to completing the intended functionality of the tools. These efforts represent new work that is directly related to, and dependent upon, the foundation established under the original task order. The Government reviewed the incumbent contractor's published pricing under the GSA Federal Supply Schedule (FSS) for applicable labor categories relevant to this requirement. These rates have been determined fair and reasonable by GSA at the contract level and were used as a basis for assessing expected pricing for this effort. Additionally, the Government compared these schedule rates to pricing for similar labor categories and services identified during market research among other FSS holders. This review indicates that the incumbent contractor's schedule rates are consistent with current market pricing for comparable IT, data analytics, and system integration services.These findings support the use of a limited-source approach for this action.

6. Actions to Increase Competition:

Describe the actions, if any, the agency may take to remove or overcome any barriers that led to the restricted consideration prior to any subsequent acquisition for the supplies or services is made. If no such actions have been taken, explain why.

To promote greater competition, OHSEPR plans to take the following actions prior to any subsequent procurement:

Transition Planning and Knowledge Transfer: The program will ensure that all documentation, technical architecture diagrams, data schema, and functional specifications developed under the current task order are fully captured and stored within the Government's repositories. This will reduce reliance on contractor-unique knowledge and enable future vendors to compete effectively.

Market Research and Industry Engagement: Before issuing any follow-on procurement, the Government will conduct targeted market research with other GSA Schedule holders and industry partners to assess viable alternatives to ensure full and open competition. This outreach will include Requests for Information (RFIs), and capability briefings to identify competitive options. Because this follow-on task order is relatively short (6 months), the Program will begin Acquisition Planning and prepare an RFI for issue shortly after award of this task order, likely in August 2026.

7. Any other facts supporting the justification:

8. Technical / Requirements Certification: By my signature below, I certify that the supporting data under my review which is included in this Limited-Sources Justification is accurate and complete.

Program Manager	
Name:	Monte Wallace
Position Title:	Program Manager
Email address:	Monte.Wallace@acf.hhs.gov
Phone:	301-957-6713
Program Manager Supervisor (or one level above Program Manager)	
Name:	Natalie Grant
Position Title:	Director
Email address:	natalie.grant@acf.hhs.gov

Signature:	Natalie N. Grant -S	Digitally signed by Natalie N. Grant -S Date: 2026.04.29 09:51:11 -04'00'
Date:		

9. Best Value Determination: By my signature below, after review of the relevant documents, I have determined that the order subject to this Limited-Sources Justification represents the best value for the Government as set forth in **FAR 8.404(d)**, and constitutes a **fair and reasonable price**. The basis for my determination is as follows:

Describe in detail the basis for the determination that this order provides the best value, and that the price is fair and reasonable. Attach and/or summarize applicable market research, commercial prices lists, comparable GSA schedule pricing or other markers that were used in this determination.

In accordance with RFO FSS Ordering Procedures (Subpart 538.71), OMAS will request a proposal from the current contractor for the new work requested under the existing task order. The ordering activity will evaluate the proposal and pricing received and will consider the level of effort and the mix of Labor proposed (as well as any ODC's) to perform the specific task being ordered and will determine whether the total price is reasonable. Specifically, the price reasonableness will be determined by comparing the proposed price against the IGCE and historical pricing, confirming that proposed hourly labor rates are in accordance with the contractor's pre-approved GSA FSS rates listed in their published pricelist, confirming that pricing for ODCs is justified, explained, and reasonable, and that any travel is in accordance with the FTR, and confirming overall price realism. By using these procedures, the ordering activity contracting officer will conclude whether the order represents the best value for the government.

10. Contracting Officer's Approval (Required for proposed contract not to exceed $700,000 (value calculated including all options)): I hereby certify that this justification is accurate and complete to the best of my knowledge. I approve this justification subject to the availability of funds, and provided that the services and supplies herein described have otherwise been approved for acquisition.

Name:	Lisa Slavin	Phone:	
Signature:	LISA R. SLAVIN -S Digitally signed by LISA R. SLAVIN -S Date: 2026.04.29 10:04:15 -04'00'	Date:	Apr 29, 2026

11. Legal Review:

All J&As greater than $68 million must have a legal review from the General Law Division of the Office of the General Counsel prior to sending it to the Department.

12. OPDIV Competition Advocate Approval (Required for proposed contract over $700,000 but not exceeding $13.5 million (value calculated including all options)):

I have reviewed this justification and find that it adequately supports limiting sources.

Name:	Clint Druk	Phone:	
Signature:	CLINT R. DRUK -S Digitally signed by CLINT R. DRUK -S Date: 2026.04.30 10:11:54 -06'00'	Date:	

13. Office of Small and Disadvantaged Business Utilization:

I have reviewed this justification and find that it adequately supports limiting sources.

Name:		Phone:	
Signature:		Date:	

14. OPDIV HCA Approval (Required for proposed contract over $13.5 million but not exceeding $68 million (value calculated including all options)):

Name:		Phone:	

Signature:		Date:	

15. Department Competition Advocate:

Concur:	☐	Non-Concur:	☐
Name:		Phone:	
Signature:		Date:	

(The below approval paragraph is required if the cumulative contract value, including all options, exceeds $68 million.)

16. HHS Senior Procurement Executive (SPE) Approval:

Based on the foregoing justification, I hereby approve limiting sources for the above stated procurement, subject to the availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

State supplies/services being procured:

The purpose of the existing Task Order is to procure Data Informed Disaster Decision Making Services (DIDDMS) for the Administration for Children and Families (ACF), Office of Human Services Emergency Preparedness and Response (OSHEPR) off of GSA MAS FSS 47QTCA18D003V. (The current contract/task order no. is 47QTCA18D003V_75ACF123F80041.)

State the full statutory authority and FAR cite and title, consistent with paragraph 4, e.g. 41 U.S.C. 3304:

Name:		Phone:	
Signature:		Date:	