DEPARTMENT OF THE NAVY
NAVAL SURFACE WARFARE CENTER, PANAMA CITY DIVISION
110 VERNON AVE
PANAMA CITY BEACH, FL 32407-7001

IN REPLY REFER TO:
J&A Number: [redacted]

JUSTIFICATION AND APPROVAL TO PROCURE USING OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity

The Naval Sea Systems Command (NAVSEA), Naval Surface Warfare Center, Panama City Division (NSWC PCD).

2. Description of the Action Being Approved

Award of a Firm Fixed Price (FFP) Blanket Purchasing Agreement on a HUBZone sole source basis, to GTA Containers, LLC (GTA), 4201 Linden Ave, South Bend, Indiana (CAGE Code 1YFX5), for the acquisition of hardware components supporting the Fuel & Water (F&W) team at MARCORSYSCOM (MCSC) and are deemed critical to obtain, as they are specially designed and modified to operate fielded Expeditionary Fuel Distribution Systems (EFDS).

3. Description of Supplies/Services

This acquisition consists of:

NSN	GTA P/N	Name	Quantity	[redacted]	[redacted]
6680-01-534-0892	573002	2-Inch Flow Meter	332	[redacted]	$[redacted]
6680-01-534-0890	573003	4-Inch Flow Meter	332	[redacted]	[redacted]
TBD	GTA-EFDS-HV2	H-Manifold	1,308	[redacted]	$[redacted]
Grand Total			1,972		[redacted]

The estimated duration of the contract is five years, including a base ordering period with four additional option ordering periods totaling [redacted]. The Government's minimum needs have been verified by the certifying technical and requirements personnel. The procurement will be funded with fiscal years 2026 – 2031 Other Procurement, Navy (OPN) funds. This J&A does not authorize acquisition for other requirements. Delivery requirements will be specified in the individual delivery orders.

4. Statutory Authority Permitting Other Than Full and Open Competition

10 U.S.C. 3204(a)(5) FAR 6.302-5(b)(5) – *Authorized or required by statute, Sole source awards under the HUBZone Act of 1997.*

5. Rationale Justifying Use of Cited Statutory Authority

The EFDS is a program of record within MCSC F&W Team enabling expeditionary bulk fueling system fielded and supporting the United States Marine Corps (USMC). The baseline design of the EFDS configuration includes two flow meters and manifold components that must be replaced in many of the fielded units. These components were designed using commercially

modified H-manifolds. GTA Containers LLC is the designer and the original equipment manufacturer (OEM) of the H-manifold (P/N: GTA-EFDS-HV2) as well as the 2-inch and 4-inch flowmeters. NSWC PCD is the designated in-service engineering agent for the USMC Expeditionary Energy Office and technically supported the development of this H-Manifold for enhancing USMC aviation refueling operations. In addition, the flow meters were also demonstrated for usage with tactical, rotary aircraft. Both items were identified for direct application with USMC ground refueling operations, specifically for usage in the EFDS, due to their commonality in operations, compact size, weight, and power characteristics.

GTA Containers LLC, as the OEM, has the only H-manifold design that incorporates a protective outer structure for overall system environmental protection, operator interfacing suitable for military applications. The identified design incorporates a unique feature that allows the fuel distribution point flow direction to be rapidly changed without having to perform a major disassembly and reassembly of the manifold, associated with standard fuel manifolds. The design incorporates cam-lock style fuel fittings to provide direct interfacing with current USMC refueling hoses and couplings. This is also the only design that combines the operating characteristics of multiple fuel-fittings, multiple valves, couplings, and a redistribution fitting (reducers) into a singular operable assembly. Many of the fielded systems need maintenance and must have these parts replaced for proper operations and to become mission-capable, in some cases.

The time to develop, test, approve, and procure a commercially modified replacement for the H-manifolds and flowmeters that meets the operational capabilities of the EFDS would require an estimated twelve (12) months to complete. It is estimated that it will take approximately [redacted] in engineering, testing, and certification to get the alternate equipment to meet the fielded baseline. This negatively affects the mission and scheduled and unscheduled maintenance timelines and will adversely affect the required fielding schedule of these parts. Therefore, the alternative of replacing the aforementioned H-manifolds and flowmeters in the EFDS with alternate designs is both time and cost prohibitive. As such, GTA Containers LLC is the only responsible source available to provide the required equipment for these reasons.

In summary, the Government does not expect significant savings through competition, and it is advantageous to the Government to award a BPA on a HUBZone sole source basis to GTA Containers, LLC to acquire the GTA-EFDS-HV2 and flow meters parts.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

Sources sought notice number N61331-26-SN-Q12 was published from 11 February 2026 on 25 February 2026 the Government Point of Entry, SAM.gov, per DFARS PGI 206.302-1(d). In addition, the proposed contract action was synopsized from 26 February 2026 to 9 March 2026, per FAR 5.203(a). To date, only GTA Containers, LLC has responded to these announcements. No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above.

7. Determination of Fair and Reasonable Costs

The Contracting Officer has determined that the anticipated prices to the Government for the supplies/services covered by the J&A will be fair and reasonable.

8. Actions to Remove Barriers to Competition

For the reasons set forth in Paragraph 5, NSWC PCD has no plans at this time to compete future contracts for the types of supplies/services covered by this document. If another potential source emerges NSWC PCD will assess whether competition for future requirements is feasible.

SIGNATURES FOLLOW THIS PAGE

[redacted]

Glen A. Savory, Chief of Contracts, Code 02 [redacted] Date