Sole Source Justification – Federal Supply Schedule FAR 8.4

SECTION I: Introduction

The Transportation Security Administration (TSA), Technology and Systems (T&S), Security Capabilities (SC) and Contracting and Procurement (C&P) propose to issue a bridge Blanket Purchase Agreement (BPA) that restricts the number of sources considered (FAR 8.405-6).

Contracting and Procurement's J&A tracking number is JA-'2026'-01-1324.

Per FAR 8.4, this acquisition is conducted under the authority of the GSA Federal Supply Schedule Program.

SECTION II: Description of Action Being Approved

(a) Contractor Name: Global Systems Technologies, Inc. (GST)
(b) Type of action: Firm Fixed-Price BPA with Cost Reimbursable CLINs for Other Direct Costs
(c) Estimated Value: $475,000.00
(d) Year of funding: There are no funds obligated under the BPA; funds are obligated at the task order level.
(d) Period of Performance: May 19, 2026 – November 18, 2026
(f) Other brief descriptive words and phrases.
TSA is requesting to award a Bridge BPA to GST, LLC for the continued delivery of Professional Engineering & Logistics Support Services (PELSS) for a period of performance of six (6) months. Due to the FY2026 federal government shutdowns, TSA was unable to take advantage of the time remaining on the base BPA prior to its expiration date of May 18, 2026 to pursue additional procurement actions designed to maximize services to address organizational requirements.

SECTION III: Description of Supplies or Services

The PELSS BPA was awarded to GST on May 19, 2021, under the General Services Administration (GSA) Multiple Award Schedule for Professional Services - Technical and Engineering Services (non-IT). The PELSS BPA provides the TSA Security Capabilities (SC) formerly Acquisition Program Management (APM) and Requirements & Capabilities Analysis (RCA) with PELSS in the broader categories of system design, engineering, and integration; integrated logistics support; and acquisition and life-cycle management. This support includes managing and reviewing airport design packages; updating the Planning Guidelines and Design Standards (PGDS); developing proposed and documented evaluation of Checked Baggage Inspection System (CBIS) designs; providing technical support reviewing Requests for Variance (RFVs); performing modeling and simulation tasks of checked baggage systems; developing technical documentations for capability and technology demonstrations; providing human factors technical support for integrated logistics planning and assessments; supporting configuration management and technical acquisitions; and managing technical knowledge development.

There have been sixteen (16) Task Orders issued under the PELSS BPA, and of the 10 that remain active, TSA has a continued need for these services, but only if the appropriate procurement action can be initiated and completed prior to expiration of the BPA.

SECTION IV: Identification of the Sole Source Consideration Rationale

☐ (i) The need is of such unusual urgency that following the procedures would result in unacceptable delays in fulfilling that need,
☐ (ii) Only one source is capable of providing the products, services, or solution required at the level of quality required because the products, services, or solutions are unique or highly specialized. * Note: if using "brand name", clearly explain why brand name or equal is not a viable solution.

☒ (iii) The contract should be issued on a sole source basis in the interest of economy and efficiency because it is a logical follow-on to an FSS contract already issued on a competitive basis.

- Original Contract Number: Base BPA 70T05021A7672N001

☐ (iv) It is necessary to place the order with a particular Federal Supply Service (FSS) contractor to satisfy a minimum guarantee established in the FSS BPA

☐ (v) A law expressly authorizes or requires that the purchase be made from a specified source.

SECTION V: Description of Sole Source Rationale

The most effective and efficient solution in terms of cost and time for TSA to maintain current service levels and prevent potential break in service is through the issuance of a Bridge BPA to extend the ordering period. A Bridge BPA allows TSA sufficient time and maximum opportunity to determine its needs and best path forward for each requirement., The estimated value of the Bridge PELSS BPA is $475,000.00.

A Bridge BPA extends the ordering period through November 18, 2026 to effectively meet requirement that were unable to be met due to,three separate instances of federal government shutdowns resulting in the lapse in Department of Homeland (DHS) appropriations, and regainsthe flexibility to issue new orders, modifications, or other contemplated PELSS procurement actions.

The three FY2026 federal government shutdowns are summarized below. In each instance, the funding gap triggered the Anti-Deficiency Act, demanding a halt to all non-essential operations.

1. Full shutdown (October 1, 2025 – November 12, 2025), lasting 43 days, affecting all federal agencies.
2. Partial shutdown (January 31, 2026 – February 3, 2026), lasting 4 days, affecting roughly half of the federal government, including DHS.
3. Partial shutdown (February 14, 2026 – April 30, 2026), lasting 76 days with lapse in appropriations affecting only DHS.

TSA was refining the requirements and preparing Procurement Requirements documents for the TSA SC requirements and assembling the required documentation prior to the latest shutdown and as a result, this process was severely delayed due to the furlough of both C&P and program office staff and the resulting administrative backlog.

In accordance with FAR Subpart 6.305, this J&A will be posted to the Government Point of Entry, www.SAM.gov, within 14 days of award for a minimum of 30 days.

SECTION VI: Contracting Officer's Determination that the Order Represents the Best Value

GST's proposed BPA rates reflect an escalation of [redacted] from the Option Period Four (OP4) BPA rates, which aligns with historical escalations of the current BPA rates throughout the life of the BPA. The contracting officer has determined that the anticipated prices are fair and reasonable based on a comparison to historical pricing and a comparison to the current rates on the GSA contract are not greater than the current inflation rate. Additionally, discounts will be sought at the task order level prior to award.

SECTION VII: Market Research Description

An analysis of the market indicates that the Department of Homeland Security (DHS) has adopted the General Services Administration's (GSA) One Acquisition Solution for Integrated Services+ (OASIS+) encompassing OASIS+ Total Small Business, OASIS+ HUBZone, OASIS+ SDVOSB, OASIS+ WOSB, OASIS+ 8(a) and OASIS+ Unrestricted (UR) contracts to procure non-IT commercial or non-commercial services. OASIS+ is a government-wide Best-in-Class, multiple-award, Indefinite Delivery/Indefinite Quantity (IDIQ) contract program that provides mission support professional services across many areas of expertise and disciplines. The use of the Bridge BPA will allow for continuity of services to allow for the work to continue to meet TSA mission needs.

SECTION VIII: Other Facts Supporting the Sole Sources Justification

Due to multiple lapses in appropriations, there is insufficient time to award task orders and modifications prior to the expiration of the existing BPA. Due to multiple lapses in appropriations, there is insufficient time to award task order and/or modifications prior to the expiration of the current BPA. The selection of a new vendor at this time would require recruiting, hiring, and training personnel, resulting in duplicative start-up costs and potential delays in performance that could significantly disrupt Government operations.

The issuance of the Bridge BPA is the proposed solution to satisfy TSA's mission needs and allow time for mission critical work to continue.

SECTION IX: Actions Taken to Remove Barriers to Competition

Upon expiration of the Bridge BPA and resultant task orders which can go one year beyond the expiration of the BPA (November 18, 2027), future task orders will be awarded under the GSA OASIS+.

SECTION X: Contracting Officer Certification

I certify that this justification is accurate and complete to the best of my knowledge and belief.

Name (Printed)	Signature	Date
Siobhan Lawson	/s/ Siobhan Lawson – see Section X	

SECTION XI: Technical or Requirements Personnel Certification

I certify that this requirement meets the Government's minimum need and that the supporting data, which forms a basis for this justification, is complete and accurate.

Name (Printed)	Signature	Date
[redacted]	[redacted]	

SECTION XII: Concurrence and Approval

The required levels of concurrence and approval of this Sole Source Justification depend on the estimated total value of the procurement. Concurrence and approval must be obtained for that level and each previous level.

Estimated Procurement Value:

Concurrence:

Program Manager:

Name (Printed)	Signature	Date
[redacted]	[redacted]	

Acquisition Official Approval:

Contracting Officer (CO approves up to $900,000):

Name (Printed)	Signature	Date
Siobhan Lawson	SIOBHAN J LAWSON	Digitally signed by SIOBHAN J LAWSON Date: 2026.05.18 09:21:52 -04'00'