Control Number: [redacted]

JUSTIFICATION REVIEW DOCUMENT
FAR Part 16 Justification for an Exception to Fair Opportunity

Program/Equipment: Scope increase for the Army Futures Command (AFC), Combat Capabilities Development Command (CCDC), Command, Control, Computers, Communications, Cyber, Intelligence Surveillance and Reconnaissance Center (C5ISR Center) Exploitation, Analysis and Response Division, Replication, Exploitation, and Analysis of Commercial Threats (REACT) task order.

Authority: 10 U.S.C. 3406(c)(2) as implemented by FAR Part 16.507-6(b)(1)- The agency need for the supplies or services is so urgent that providing a fair opportunity would result in unacceptable delays.

Amount: [redacted]

Prepared By:

Contracting Officer:

Technical:

Requirements Representative:

[redacted]

Controlled by: DEVCOM, C5ISR Center RTI
Controlled by: FCDD-ISR-GGC
CUI Category: General Procurement and Acquisition
Distribution/Dissemination Control: SP-PROCURE//FEDCON
[redacted]

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Reviews: I have reviewed this justification and find it adequate to support other than full and open competition.

Program Manager:

[redacted]

Legal Counsel:

[redacted]

Command Advocate for Competition:

[redacted]

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1. **Requiring Activity:** Army Futures Command (AFC), Combat Capabilities Development Command (CCDC), Command, Control, Computers, Communications, Cyber, Intelligence Surveillance and Reconnaissance Center (C5ISR Center), Engineering and Systems Integration (ESI) Directorate, [redacted]

2. **Contracting Activity:** Army Contracting Command-Aberdeen Proving Ground (ACC-APG), Aberdeen Proving Ground (ACC-APG), [redacted]

3. **Description of Action:** The C5ISR Center, ESI Directorate requests a [redacted] increase on the competitive five-year (base and four one-year options) cost-plus fixed fee – [redacted] Exploitation, Analysis and Response Division, Replication, Exploitation, and Analysis of Commercial Threats (REACT) task order [redacted] The current task order period of performance will remain unchanged, ending on [redacted] if the remaining options are exercised. The task order is incrementally funded using the appropriate Fiscal Year (FY) Research, Development Test and Engineering (RDTE), Operations and Maintenance (O&M) and Procurement funds.

4. **Description of Supplies/Services:** The REACT Program provides program management, engineering, administrative, procurement, logistics, mechanical, and technical support services related to a range of technologies and programs as directed by the Government. [redacted] The increase in available ceiling will allow ESI to continue its mission of technical forensics, technical analysis, characterization, reverse engineering, and replication of threat devices to avoid technological surprise on the battlefield directly protecting warfighter equities.

The increase to the REACT task order is in support of the [redacted] The requested modification also increases the level of effort in support of the [redacted] which is supported by the task order.

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The increase in the scope for REACT will incorporate similar functions already performed on the REACT task order, and some adjacent functions.

REACT will add similar functions by adding to the Technical Forensics already supported by the task order, the sub-element of Biometric Forensics, and other Exploration Lab functions. Biometric Forensics includes [redacted]

REACT will need to increase its work in evaluating the technical and operational attributes, capabilities, and vulnerabilities of current and future threats; designing and building high-fidelity threat replicas; and providing technology assessments and Red Team expertise.

The following is a discussion of the increase in scope and the increase of the level of effort for [redacted]

Biometric Forensics: REACT supports the [redacted] mission of responsive data extraction technical forensics, technique development, characterization/reverse engineering, signatures collection, analysis, and Modeling and Simulation tool development for identification, exploitation, and visualization of global Commercial-Based Technologies. [redacted]

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REACT also supports a [redacted] critical mission through the characterization of commercial threats being used against the Warfighter, which requires reverse engineering and vulnerability assessments of targets of interest. To address increasing demand in this mission space, additional support is required in the areas of [redacted] expertise supporting all aspects of Warfighter readiness.

Total Estimated Cost: The total estimated increase to the REACT task order is [redacted]. The estimated cost is based on the existing expenditures related to the REACT program and a historical analysis of predecessor contracts and task orders identified in the procurement history section below. The table below represents the proposed increase for each performance period to support the addition of the biometric forensics and increased support for technical forensics.

[redacted]

The ESI's success criteria for the performance of the additional scope includes the following:

[redacted]

- Evidence Handling: All materials and subsequent samples will be meticulously packaged, marked, and stored in compliance with Lab SOPs and DoD regulations, [redacted], to ensure evidence integrity for extraction.
- Process Management: [redacted] This includes performing administrative and technical reviews of all reports and worksheets.
- Advanced Analysis: A wide range of extraction and analysis techniques will be utilized, including:

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[redacted]

5. Authority Cited: 10 U.S.C. 3406(c)(2) as implemented by 16.507-6(b)(1) – The agency need for the supplies or services is so urgent that providing a fair opportunity would result in unacceptable delays.

6. Reason for Authority Cited:

a. Background: The increases to the REACT task order directly support the [redacted] provides a critical capability to DOW through the exploitation and replication of devices used against U.S. forces, both CONUS and OCONUS. Exploitation labs allow [redacted] to evaluate the technical and operational attributes, capabilities, and vulnerabilities [redacted] Using the data, [redacted] designs and builds high-fidelity threat replicas. [redacted] DOW program technology assessments and all aspects of Warfighter readiness training events.

[redacted] The Navy contract will expire [redacted] (see part nine below for contract number and contractor: [redacted] the Army will continue the exploitation capabilities de-prioritized via the REACT task order. The Army will continue support for [redacted] support as discussed in detail in section four of this JEFO.

b. Alternatives: Alternatives considered included discussions of extending the current contract, creating a new contract, and internal scopes assessments of other C5ISR Center contracts. [redacted]

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[redacted] The biometric forensics required are within scope of the existing REACT task order to support these efforts, which the Navy is currently de-prioritizing. If the Army were to compete this effort, it would necessitate starting from scratch in a pre-award environment, conducting market research, securing approvals, evaluating proposals, and ultimately awarding a new contract within a considerably short timeframe. This delay would result in the closure of globally supported labs, leading to a substantial loss of lab space, critical expertise, and institutional knowledge in a rapidly evolving operational landscape. [redacted]

[redacted]

[redacted]

c. Impact if not Approved: If this JEFO is not approved, ESI's mission will be significantly impacted in terms of an inability to meet customer demands in exploitation of threat devices, training, and exercise support negatively affecting the Warfighter's ability to respond to ever changing threats and tactics, techniques, and procedures (TTPs) on the battlefield. This is because ESI provides a technical analysis of commercially available devices and technologies which are used against blue Warfighters across the globe.

- Failure to approve the JEFO would severely impact global exploitation support including COCOM exploitation requirements. [redacted]
- A failure to increase the current Level of Effort (LOE) will negatively impact our ability to provide essential Field Training and Classroom Materials. Warfighters will not receive timely, best practices for countering Unmanned Systems (UxS) threats, leading to decreased readiness and posing a direct threat to our soldiers and installations.

- Failure to increase the LOE would impact the ability to support the increasing demand for surrogate [redacted] to enhance force protection, countermeasure development and the test and evaluation community.

Failure to increase the scope would have a severe negative impact, not only the C5ISR Center, but also other organizations that rely on this expertise. [redacted]

7. Actions to Increase Competition: ESI will continue to monitor the market for other potential sources to increase future competition for this requirement and any associated services. ESI will continue to pursue web searches, consultations with knowledgeable Government, university, and industry personnel, and attend trade shows or web-based communications to help locate alternative sources that can provide the required services. The Government intends to compete the REACT requirement in the future through RS3 or the follow-on MATOC vehicle available to the ACC at the conclusion of the REACT task order [redacted]. See Section eight of this JEFO for the results of the Government's market research.

8. Market Research: To satisfy the requirements for market research in FAR Part 10, a Request for Information (RFI) was released to current RS3 contract holders via email on 04 March 2026 for a period of seven days. The RFI included a Statement of Objectives which included a summary of the increase of effort to the REACT task order. The RS3 contract holders were provided an opportunity to receive a copy of the current Performance Work Statement (PWS) through SAFE as it contains CUI. Industry was encouraged to submit a capability statement to determine if their company was capable of providing the services being incorporated onto the REACT task order.

One offeror ([redacted] indicated their interest in submitting a capability statement, ultimately the ACC received zero submissions on 16 March 2026. On the same day, the ACC provided a drop off request for this offeror [redacted]

9. Other Facts:

a. Procurement history

Contract Action Number	Contractor	Procurement Method	[redacted]	Period of Performance

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N0017819D8257-N0017821F3012	[redacted]	MATOC Unrestricted	[redacted]	29 JULY 2021 through 28 JULY 2026
GS00Q14OADU407/47QFCA19F0050	[redacted]	MATOC Unrestricted	[redacted]	22 JULY 2019 through 21 JANUARY 2024

b. Other Facts: N/A

10. Technical Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]

11. Requirements Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]

12. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price/cost to the Government for this contract action will be fair and reasonable. This determination will be made using a cost analysis using the IGCE as a baseline and negotiations in accordance with FAR 15.404-1(c). As part of the basis, certified cost or pricing data will be required.

[redacted]

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13. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

[redacted]

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Approval

Based on the foregoing justification, I hereby approve the procurement of increase of the level of effort for REACT on an Exception to Fair Opportunity basis pursuant to the authority of Title 10 U.S.C. §3406(c)(2) as implemented in FAR 16.507-6(b)(1) The agency need for the supplies or services is so urgent that providing a fair opportunity would result in unacceptable delays. [redacted] This approval is subject to availability of funds, and provided that the supplies and/or services herein described have otherwise been authorized for this acquisition.

[redacted]