**DEPARTMENT OF VETERANS AFFAIRS**

**Justification and Approval (J&A)**
**For**
**Other Than Full and Open Competition (>SAT)**

**Acquisition Plan Action ID: 36C250-26-AP-1043**

1. **Contracting Activity:**
   Department of Veterans Affairs, NCO 10, Dayton VA Medical Center
   2237: 552-26-3-6945-0006

2. **Nature and/or Description of the Action Being Approved:**
   Request approval to use other than full and open competition to solicit on a Brand Name Only to use an "Tridium" panel to serve the HVAC Control Unit referenced in Division 23, 23 09 23 for Project #552-21-102 Stabilize / Improve Building 120 (Putnam Library).

3. **Description of Supplies/Services Required to Meet the Agency's Needs:**
   As a part of the project the HVAC system will utilize a Tridium control panel. Tridium panels are used throughout the DVAMC Campus, and other panels are not compatible with the existing HVAC DDC system.
   [redacted]

4. **Statutory Authority Permitting Other than Full and Open Competition:**
   (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per 41 USC §3304(a)(1) as implemented by RFO 6.103-1;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**
   Tridium has proprietary communication protocols in their panels, which by their very nature are designed to be used with only other Tridium products. Tridium panels are used throughout the DVAMC Campus, and other panels are not compatible with the existing HVAC DDC system.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as possible (including whether a notice was or will be publicized as required by RFO Part 5 and, if not, which exception under RFO Part 5 applies):**
   Interchanging HVAC panel manufacturers in a network will lead to system failures. Tridium is required to interface with the current system and keep the network up and running smoothly.

7. **Determination by the CO that the Anticipated Cost to the Government will be Fair and Reasonable:**
The best interests of the government are served through use of this product. The pricing will be provided as part of equipment in the commercial marketplace. The price will be determined fair and reasonable to the government based on completion.

8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:**
Market research was not conducted. The cost for services will be compared with commercially published price lists and catalogs for similar products.

9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:**
HVAC panels play a critical role in energy management and control. Compatibility with the existing HVAC DDC network is required for continued operation.

10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:**
Tridium

11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required**:
Solicitations for future requirements will utilize "brand name or equal" language, if it is in the Government's best interest to do so. The current requirement must solicit using a brand name description because the equipment is required to operate within the existing fire protection network.

12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

GREGORY HOPPER Digitally signed by GREGORY HOPPER
Date: 2026.04.13 16:00:16 -04'00'

Gregory Hopper
Historical Engineer
Facilities Mgmt Service

Date

**13. Approvals in accordance with the VHAPM Part 806.3 OFOC SOP:**

a. **Contracting Officer Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

JENESSA REGAN Digitally signed by JENESSA REGAN
Date: 2026.04.15 11:21:09 -04'00'

Jenessa Regan
Contracting Officer
NCO 10

Date