Control Number: ACC ORL JA 26-003

JUSTIFICATION REVIEW DOCUMENT
FAR Part 6 Justification and Approval
for Other than Full and Open Competition

Program/Equipment: This is a non-personal services requirement to provide individual, leader, small unit, battle staff, and simulation-driven collective Mission Command (MC) training, technical, exercise, simulation, and organizational support for the Digital Training Program and as required by the Expeditionary Sustainment Command (ESC).

Authority: 10 United States Code 3204(a)(1) as implemented in FAR Part 6.302-1, "Only one responsible source and no other supplies or services will satisfy agency requirements."

Amount: The estimated amount of this proposed action is for [redacted] and includes a eight-month extension.

Prepared by:
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Contracting Officer:
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Contracting Officer Date: 15 Dec 2025
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Technical:
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Contracting Officer Representative Date: 7 Jan 2026
E-mail: [redacted]

Requirements:
[redacted] Phone: [redacted]
Contracting Officer Representative Date: 7 Jan 2026
E-mail: [redacted]

[redacted]

Reviews: I have reviewed this justification and find it adequate to support other than full and open competition.

Program Manager/Program Executive Officer:
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FAR Part 6 Justification and Approval
for Other than Full and Open Competition

1. **Requiring Activity:** Joint Base San Antonio (JBSA) Mission Training Complex Capabilities Support (MTCCS)

2. **Contracting Activity:** Army Contracting Command-Orlando (ACC-ORL) 12211 Science Drive, Orlando, FL 32826-3224

3. **Description of Action:** Request approval to award a modification to extend the current Period of Performance to 28 September 2026 with an estimated amount of [redacted] to the current JBSA Mission Training Center (MTC) bridge contract, W900KK-25-C-0009, with Trideum Corporation, 675 Discovery Dr. NW, Suite 300, Huntsville, AL 35806; CAGE Code: 351S9, that expires on 28 January 2026. This action will establish an 8-month extension to the contract to the current JBSA MTC requirement from 29 January 2026 to 28 September 2026. As a result of decrements identified in the Program Objective Memorandum for Fiscal Years FY27 through FY31 (POM 27-31), the JBSA MTC will close at the end of FY26. The contract type will be primarily Firm Fixed Price (96%) with Cost Reimbursable line items (4%) for travel and surge. Funding for this action will be FY26 Operations and Maintenance, Army.

4. **Description of Supplies/Services:** The 8-month extension with an estimated value of [redacted] will provide critical, and time sensitive, Mission Command training support for JBSA assigned and supported units. Services include support in conducting computer driven Live, Virtual, Constructive and Games for Training (GFT) simulation exercises for Active Army, Army Reserve, Army National Guard and other units in Joint, Combined and Service oriented command and staff actions from Individual through Brigade / Brigade Combat Team level. The contractor shall provide the services under this contract, to include individual through collective mission command training, support to mission rehearsal exercises, staff planning, leader training/development, live simulations, virtual simulations, constructive simulations, GFT, database preparation and maintenance; scenario creation; contractor controller training and functions; exercise controller training; simulations/simulators operation and management, and post exercise actions, to include facility cleanup, and maintenance; installation and maintenance of communications lines, circuits, and equipment, network and system administration on simulations network, Non-Classified Internet Protocol Router and Secret Internet Protocol Router Local Area Networks, and functional area research. The MTC provides a facility for simulations training, and the contractor shall provide access control capability. It provides battle staff training “on demand” which is coordinated and facilitated through the central scheduling function on the MTC Web Page, One Source. The frequency for the battle staff events is IAW DA Mission Command Training Strategy, JBSA Regulations and annexes that address the Digital Training Program and as required by the ESC.

Period	Period of Performance (POP)	Estimated Value
Base	29 JAN 2026 through 28 SEP 2026	[redacted]

5. Authority Cited: 10 United States Code 3204(a)(1) as implemented in Federal Acquisition Regulation Part 6.302-1(a)(2)(iii)(B), "Only one responsible source and no other supplies or services will satisfy agency requirements." An 8-month extension will provide the JBSA MTC with the continuation of highly specialized Training Support Services for the JBSA MTC while minimizing excess time and money spent. This requirement is for continued provision of highly specialized service and award to any other source would result in unacceptable delays.

6. Reason for Authority Cited:

a. Background: On 3 December 2025, the Army Contracting Command - Orlando received a memorandum indicating that the Mission Training Complex at Joint Base San Antonio, located at Camp Bullis, and its associated contract will conclude on 1 October 2026. This decision stems from budget reductions identified in the Program Objective Memorandum (POM) for Fiscal Years 2027-2031.

1) To address this gap, a proposed extension is essential as the current contract supporting the program is set to expire on 28 January 2026. The Government considered extending the evaluation process and award due to changing requirements and the elimination of certain services; however, this approach was deemed impractical because of the duplication of costs involved. Consequently, no other contractor is positioned to assemble a comprehensive team of administrative personnel, program management experts, and subject matter specialists capable of delivering extensive individual and collective Mission Command training by the expiration of the JBSA MTC contract. The incumbent is uniquely qualified to continue providing essential services and support to the JBSA MTC program. Additionally, contractor personnel must renew their access badges by 20 January 2026, necessitating that an extension be executed several days prior to the end date of the current Period of Performance.

b. Alternatives: N/A

c. Impact if not approved: Failure to establish a contract extension would result in a significant service interruption, jeopardizing critical Army Training Requirements and Resources System courses at the Medical Center of Excellence and halting all exercises scheduled for March, to include activities required beforehand, and beyond. Such a disruption could lead to mission failure, depending on the duration of the service break.

7. Efforts to Obtain Competition:

a. Effective competition: A Synopsis with a Notice of Intent to issue a Sole Source Contract was posted to SAM.gov on 9 December 2025, to announce the Government's

intent to award an 8-month FFP Contract, on a noncompetitive basis to Trideum Corporation for the JBSA MTC effort. The Contracting Officer has published the notices required by FAR 5.201 and any bids or proposals received shall be considered. Responses were due no later than 24 December 2025 and none were received.

b. Subcontracting competition: No subcontracting possibilities, a Determination and Findings has been approved.

8. Actions to Increase Competition: The current contract period of performance (PoP) is set to conclude on 28 January 2026. As of 30 September 2025, the Government was actively engaged in the evaluation process to award a new JBSA contract for one year, with an additional one-year option. However, the recent Government Shutdown, which concluded on 14 November 2025, significantly limited the time available to complete the award process. Consequently, there is insufficient time to facilitate a 30-day transition between contracts prior to the end of the current PoP.

Moreover, the customer has submitted a notice of program closure at the end of Fiscal Year 2026. The development of any modified requirements package to support a competition will require a substantial amendment to the solicitation which will require restarting the evaluation process.

9. Market Research: The JBSA MTC Task Order, W900KK-19-F-0140, was awarded under the MTCCS MATOC as a total Small Business Set Aside due to the size of the support effort for the JBSA MTC. Three of the small businesses that proposed to this requirement were deemed acceptable. Trideum has been successfully performing on this contract for the past five years. During this time, Trideum transitioned to a large business. Due to the requirements ending by 30 September 2026, it would not be in the best interest of the Government to compete this requirement, as it would be a unacceptable delay. Due to these circumstances, additional market research beyond the base award is not applicable.

10. Interested Sources: To date, no other sources have written to express interest. The JBSA MTC training support requirement is anticipated to be an extension to contract W900KK-25-C-0009. Continuation of performance with the current JBSA MTC contractor, Trideum, is necessary to avoid a break in service and ensure the customer can execute planned training and throughput requirements.

11. Other Facts:

a. Procurement history.

Contract Number	Contractor	Procurement Method	Amount (est.)	Period of Performance
W900KK-25-C-0009	Trideum Corporation	Sole Source FAR 6.302-1	[redacted]	31 JAN 2025 through 28 JAN 2026

W900KK-19-F-0140	Trideum Corporation	SBSA competitive	[redacted]	31 JUL 2019 through 31 JAN 2025

b. Other facts. None.

12. Technical Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]
Contracting Officer Representative

13. Requirements Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[redacted]
Contracting Officer Representative

14. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price/cost to the Government for this contract action will be fair and reasonable. This requested contract action is a continuation of an award that was adequately competed prior, and the Independent Government Estimate is in line and based on established pricing. However, since this action will be awarded on a sole source basis, and exceed the certified cost and pricing threshold, the Government will conduct a cost analysis and require submission of certified cost or pricing data in the format indicated in Table 15-2 of FAR 15.408.

[redacted]
Contracting Officer

15. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

[redacted]
Contracting Officer

Procurement Support Branch Chief
Advocate for Competition