JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION FOR NON-NSN AND LSN ACQUISITIONS

1. Agency: Defense Logsitics Agency Contracting Activity: DLA AVIATION VICA
Document Identification Number: 7002057177 Solicitation Number: SPE4A825Q0043

☐ FAR Part 15 ☐ FAR Part 12 ☑ FAR Part 13.5

2. The action being approved is the acquisition of supplies/services on other than a full and open competition for Non-NSN and LSN acquisitions.

☑ New Action ☐ Amendment: _____

3. The supplies/services required to meet the using activity's needs are described as follows:

BRIEF DESCRIPTION	P/N / LSN	QUANTITY	ESTIMATED VALUE
Electric Ovens, 72 in Wide x 96 in Deep x 72 in Tall	3424-N00010000	2	$[redacted]

DETAILED DESCRIPTION

This acquisition is for two (2) Industrial Electric Baking Ovens, training, technical data, IUID tags, shipping, and installation at the Fleet Readiness Center Southwest (FRCSW) in San Diego, CA. The ovens require a brand name component from Honeywell: Minitrend Graphic Recorder with additional SD card reader. The minitrend graphic recorder captures the oven heat treatment process data, which is the only assurance the weapon system part has received the correct thermal processing. The minitrend graphic recorder's data is offloaded via SD card to a trend analysis/records management software, the Honeywell EZ Trend Pro Manager, to maintain the process history file for the part. The Honeywell minitrend graphic recorder is the only compatible data recorder with the tthe Honeywell EZ Trend Pro Manager software that FRCSW currently owns, which they will not be replacing, and is approved through cybersecurity process to operate on the standalone Navy Research, Development, Test & Evaluation (RDT&E) network.

4. The statutory authority permitting other than full and open competition is 10 U.S.C. 3204(a)(1) – Available from only one or limited number of sources.

5. The acquisition is restricted to the only source(s) of supply known to have the capability of furnishing the required supplies/ services. Source(s) are:

CAGE	COMPANY NAME
67890	Honeywell Processing Solutions

The use of authority 10 U.S.C. 3204(a)(1) is based on:

FAR 11.105(a) and FAR 13.501 and implemented through FAR 6.302-1(a)(2)(ii)(A). The requested items are Brand Name requirements only available form one responsible source and no other supplies or services will satisfy agency requirements.

6. Efforts to ensure that offers are solicited from as many sources as practicable are:

☑ The acquisition will be synopsized on or about 2/21/2025 and any firm requesting a solicitation copy will be provided one.

☐ A synopsis exception cited in FAR 5.202 applies: (Explain)

CONTROLLED BY: (AGENCY)
CONTROLLED BY:
CUI CATEGORY:
DISTRIBUTION/DISSEMINATION CONTROL:
[redacted]

☐ Manufacturers of similar products identified in the market survey will be solicited.
☑ Dealers of the manufacturers will be solicited.
☐ Other: (Explain)

7. I hereby determine that the anticipated cost to the Government will be fair and reasonable. (Explain)

The overall cost of this acquisition will be considered fair and reasonable based upon FAR 12 negotiation procedures using price and cost analysis. Methodologies to assure this will be commercial pricing techniques utilizing publicly offered catalogs, comparison to historical contractor sales and/or analysis of limited cost and pricing information which could be made available by the contractor. In the event that limited cost and pricing information is made available, the Government's negotiation objective will be developed using local technical analysis applied to direct and indirect rate factors recommended by the DCAA and/or DCMA.

8. A market survey as defined by FAR 10:

☑ was conducted, and firms indicating an interest in the acquisition will be solicited. Market research efforts, include:

A sources sought was posted on SAM.gov from November 15, 2024 to December 14, 2024 to identify capable sources for offering the ovens outfitted with the Honeywell requirements. The sources sought received 1 response, from ES3 (CAGE 1PHL4), who show they can provide the full requirement by offering ovens from EPCON outfitted with the Honeywell brands. In addition to this sources sought, 3 additional parties were identified by the customer. The sources are as follows: California Heating Equipment, CAGE 8ZNQ3, Lucifer Furnaces, CAGE 99ZB6, International Thermal Systems, CAGE 4UJ87 and Pyro Industrial Systems, CAGE 863B9. Full developed budgetary estimates were received from these companies prior to the sources sought. Each can provide the full requirement outfitted with the Honeywell brands.

☐ was not conducted due to the unusual and compelling urgency of the requirement.
☐ was not conducted due to:

9. Additional facts supporting other than full and open competition are:

☐ Based upon the technical certification on file, technical data is not available and cannot be developed to permit full and open competition. The data presently available reflects the minimum needs of the Government.

☑ When FAR 6.302-1 is cited for substantial duplication of costs in the case of a follow-on acquisition as described in 6.302-1(a)(2)(ii)(A), an estimate of the cost to the Government that would be duplicated and how the estimate was derived:

As previously discussed, the parts Fleet Readiness Center Southwest (FRCSW) mission to repair or fabricate new landing gear, radar, and other internal components for military aircraft weapon systems platforms require that repairs or fabrication be subjected to constant vigilance to ensure parts are manufactured properly. This is achieved by having conditions of the repair and fabrication be monitored and recorded through the creation of a data file. on the oven by the Honeywell MiniTrend graphic recorder. The The MiniTrend graphic recorder's data file is offloaded via SD card and brought to trend analysis/records management software for maintaining processing records for the weapon systems part. FRCSW utilizes Honeywell Trend Manager Pro to create this data file that captures digital time and temperature data for their heat treatment, recording the entire process and inputs as the part is processed in the oven. The Honeywell Trend Manager Pro software supports 35 individual heat-treating systems for military aircraft weapon systems parts. The output from the Honeywell Trend Manager Pro software becomes the official processing record for the part having been successfully treated at the correct temperature for the correct amount of time. Should any part prematurely fail, it is this data which will be queried to correlate performance to failure and ensures aircraft weapons system parts are correctly manufactured. Additionally, this software ensures against manufacturing defects through ensuring that a part is properly heated as required by the manufacturing process for the part.

Honeywell Trend Manager Pro software is already registered and approved for the Navy's Information Technology Investment Portfolio Suite (ITIPS)/Risk Management Framework (RMF) in support of cyber security. This permits FRCSW's operation of the software on the RDT&E network. Should an alternate set of brand of data capture and trend analysis software be procured, FRCSW would not be able to use the Honeywell Trend Manager Pro software to translate the data files and would need to acquire new software as well as have the software tested and validated for cyber security compliance. Comparable data capture and trend analysis software such as Siemens WinCC, GE Proficy Historian and Rockwell Factory Talk Historian are similar in price to Honeywell Trend Manager Pro, estimated to cost approximately around [redacted]. Since these items are not on the FRCSW RDT&E network, they would the RMF compliance testing which is estimated to take IT specialist 450 hours at the billable rate of [redacted] per hour. Prior to RMF, the new software would also need to be investigated and validated via Information Technology Procurement Request (ITPR), with an estimated cost of 340 hours at a billable rate of [redacted] per hour. Thus, the total cost to add another brand of data capturing software would be [redacted]. This entire cost can be avoided by procuring the Honeywell brand which is compatible with the government's in house Honeywell Trend Manager Pro software all ready approved for use by Fleet Readiness Center Southwest (FRCSW).

☐ When FAR 6.302-1 is cited for unacceptable delays in the case of a follow-on acquisition as described in 6.302-1(a)(2)(ii)(B), describe the unacceptable delays:

☑ Other:

An unquantifiable cost is the delay of production that will occur should alternative software be selected. The ITPR is expected to take 340 hours and followed by 450 hours on the RMF process. These process cannot be performed until the software procurement is identified at contract award. Not being able start ITPR and RMF until after award places Government at a disadvantage as clearing these processes prior to oven delivery. The ovens will not be permitted to operate until these review of the acceptability of the new software was cleared and approved. There is no guarantee an alternate software package will pass the ITPR and RMF, initially or in totality and production would be at a standstill till this software is approved by the RMF and ITPR. This would result in unacceptable delays in production of aircraft weapons system parts critically needed by the military. Given the criticality of ensuring aircraft weapons system parts are correctly manufactured, the cost of ensuring cyber security compliance and maintaining securing computing ecosystem given customer requirements, and the unacceptable delay in the production of needed aircraft weapons system parts it is in the best interest to procure Honeywell brand controllers and digital temperature recorders.

10. A listing of sources, if any, indicating an interest in writing in the acquisition are: (if none, state none)

CAGE	COMPANY NAME
	There are 5 sources interested.
	See the attachment paperclip icon on this form to get their info

11. The actions, being taken to overcome barriers to competition before any subsequent acquisition are made: (Explain)

Any future procurement will be evaluated to determine if competition is in the best interest of the Government.

APPROVAL

APPROVAL LEVELS OF THE JUSTIFICATION – FAR 6.304

☑ not exceeding $750,000… .....Contracting Officer
☐ over $750,000 not exceeding $15,000,000… ..... Competition Advocate

TECHNICAL/REQUIREMENTS PERSONNEL CERTIFICATION – FAR 6.303-2(c)

Supporting data that is the responsibility of technical or requirements personnel and which form the basis for this justification have been certified as complete and accurate by the cognizant technical/requirements Personnel. Signature of technical/requirements personnel is not required.

CONTRACTING OFFICER – FAR 6.303-2(b)(12)

I hereby certify that the information contained in this justification is accurate and complete to the best of my knowledge and belief. If not exceeding $750,000, this signature serves as the approval.

Name and Title	Signature	Phone	Date
Patrick Hansen, Contracting Officer	HANSEN.PATRICK.JOHN[redacted] Digitally signed by HANSEN.PATRICK.JOHN[redacted] Date: 2025.02.19 13:02:04 -05'00'	[redacted]	2/19/2025

COMPETITION ADVOCATE – FAR 6.304(a)(2)

The Competition Advocate for the procuring activity designated pursuant to FAR 6.501 has reviewed and approved this Justification for a proposed contract over $750,000 but not exceeding $15 million.

Name and Title	Signature	Phone	Date