APPENDIX C – Summary of Changes Between Final Solicitation Posted 01/30/2026 and Amendment 00001 Posted 02/20/2026

This attachment delineates changes made to the final solicitation between initial posting to www.SAM.gov on 01/30/2026, and Amendment 00001 posted to www.SAM.gov on 02/02/2026. The changes are a result of comments and questions received from industry and internal reviews. These changes represent all significant changes but are not intended to be all-inclusive. Grammatical, typographical, and other non-substantive changes have been corrected throughout the RFP.

Index	Section	Page	Clause or Provision	From	To
1	All	All	Various	shall	must
2	All	All	Numerous Clauses and Provisions	Clauses and Provisions in FAR and NASA FAR Supplement	Updated Clauses and Provisions in accordance with RFO and associated NASA Procurement Class Deviations (PCD)
3	B	3	Initial Supplies or Services Table		Created fill-ins for Contract Line Item Number (CLIN) 0001 Unit Price and Amount. Input "TBD" for all other CLINs in the Unit Price and Amount columns.
4	B	6	1852.232-77 Limitation of Funds (Fixed-Price)		Added clause 1852.232-77 Limitation of Funds (Fixed-Price). MAR 1989
5	B	9	MSFC 52.216-92 Matrix Of Contract Line Items	CLIN 0001, Phase-in – FFP, $TBP	CLIN 0001, Phase-in – FFP, $_____TBP

6	E	16	52.246-11	**52.246-11 Higher-Level Contract Quality Requirement. DEC 2014** (a) The Contractor shall comply with the higher-level quality standard(s) listed below. *Marshall Quality Management System Policy-Marshall Policy Directive (MPD) 1280.1* (b) The Contractor shall include applicable requirements of the higher-level quality standard(s) listed in paragraph (a) of this clause and the requirement to flow down such standards, as applicable, to lower-tier subcontracts, in- (1) Any subcontract for critical and complex items (see (b) and (c)); or 46.203 (2) When the technical requirements of a subcontract require- (i) Control of such things as design, work operations, in-process control, testing, and inspection; or (ii) Attention to such factors as organization, planning, work	**52.246-11 Higher-Level Contract Quality Requirement. DEC 2014** (a) The Contractor shall comply with the higher-level quality standard(s) listed below. *Quality Management System Requirements, ISO 9001* *MSFC Quality Management Policy, Marshall Policy Directive 1280.1* *Marshall Quality Management System, Marshall Procedural Requirements 1280.10* (b) The Contractor shall include applicable requirements of the higher-level quality standard(s) listed in paragraph (a) of this clause and the requirement to flow down such standards, as applicable, to lower-tier subcontracts, in- (1) Any subcontract for critical and complex items (see (b) and (c)); or 46.203 (2) When the technical requirements of a subcontract require- (i) Control of such things as design, work

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				instructions, documentation control, and advanced metrology.	operations, in-process control, testing, and inspection; or (ii) Attention to such factors as organization, planning, work instructions, documentation control, and advanced metrology.
7	I	48	FAR Clauses Incorporated by Reference	N/A	52.215-15 Pension Adjustments and Asset Reversions. DEC 2025 (DEVIATION)
8	I	48	FAR Clauses Incorporated by Reference	N/A	52.215-18 Reversion or Adjustment of Plans for Postretirement Benefits (PRB) Other Than Pensions. DEC 2025 (DEVIATION)
9	I	50	FAR Clauses Incorporated by Reference	52.243-1 Changes-Fixed-Price. JUL 1995 Alt I Alternate II JUL 2025 (DEVIATION)	52.243-1 Changes-Fixed-Price. JUL 1995 (DEVIATION) Alt II Alternate II JUL 2025 (DEVIATION)
10	I	50	FAR Clauses Incorporated by Reference	52.247-68 Report of Shipment (REPSHIP). FEB 2026	52.247-68 Report of Shipment (REPSHIP). FEB 2006
11	J	J-2	List of Attachments	J-25 Information Technology Security Management Plan	J-25 Information System Security Plan
12	J-2	J-2-33	DRD 1839MA-003	11. Submitted with the initial proposal	11. The draft OCI Plan must be submitted with proposal. The final OCI Plan must be submitted no later than 20 days after the start of the phase-in period.

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13	J-3	J-3-3	Consequences of Contractor's Failure to Perform	In instances where work is being performed under a fixed fee arrangement and there is a major breach of safety or security as defined in NFS 1852.223-75, Major Breach of Safety or Security, the Contractor may not be eligible for any fixed fee for the subject evaluation period, subject to the Government's discretion, regardless of Contractor performance against other PRS elements. In this situation, an overall CPARS rating below satisfactory will be given in Safety. In evaluating a major breach of safety or security, factors leading to the breach as well as the Contractor's subsequent actions will be taken into consideration.	In instances where work is being performed under a fixed fee arrangement and there is a major breach of safety or security as defined in H.7 Major Breach of Safety or Security, the Contractor may not be eligible for any fixed fee for the subject evaluation period, subject to the Government's discretion, regardless of Contractor performance against other PRS elements. In this situation, an overall CPARS rating below satisfactory will be given in Safety. In evaluating a major breach of safety or security, factors leading to the breach as well as the Contractor's subsequent actions will be taken into consideration.
14	J	J-25		Attachment J-25 INFORMATION TECHNOLOGY SECURITY MANAGEMENT PLAN The approved Information Technology Security Management Plan, and any subsequent approved revisions during the term of this contract, will either be incorporated into the contract in full text or by reference with the same force and effect as if it were given in full text.	Attachment J-25 INFORMATION SYSTEM SECURITY PLAN The approved Information System Security Plan, and any subsequent approved revisions during the term of this contract, will either be incorporated into the contract in full text or by reference with the same force and effect as if it were given in full text.

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15	K		Throughout section		Enabled fill-in checkboxes and increased space for fill-in responses.
16	L	L-3	NFS 1852.215-81 PROPOSAL PAGE LIMITATIONS . APR 2015 (b)(1)	The following paragraph replaces paragraph (b) above: "(b) A page is defined as one sheet, 8 ½″ × 11″, with at least one-inch margins set on all sides (i.e., Microsoft Word, Layout, Margins, Normal, 1"), using not smaller than 12-point type, excluding non-substantive text used in charts, tables, figures, illustrations, or other embedded objects (e.g., pictures or screenshots) which shall be not smaller than 10-point type. The metric standard format most closely approximating the described standard 8 ½″ × 11″ size may also be used. Other limitations/instructions identified as follows:"	The following paragraph replaces paragraph (b) above: "(b) A page is defined as one sheet, 8 ½″ × 11″, with at least one-inch margins set on all sides (i.e., Microsoft Word, Layout, Margins, Normal, 1"), using not smaller than 12-point type, excluding non-substantive text used in charts, figures, illustrations, or other embedded objects (e.g., pictures or screenshots) which must be not smaller than 10-point type. The metric standard format most closely approximating the described standard 8 ½″ × 11″ size may also be used. Other limitations/instructions identified as follows:"

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17	L	L-4	NFS 1852.215-81 PROPOSAL PAGE LIMITATIONS . APR 2015 (b)(7)(F)	(F) Font style shall be Times New Roman and the font size shall be not smaller than 12-point for all text, excluding non-substantive text used in charts, tables, figures, illustrations, or other embedded objects (e.g., pictures or screenshots). Non-substantive text used in charts, tables, figures, illustrations, or other embedded objects (e.g., pictures or screenshots) shall be not smaller than Times New Roman 10-point font. Offerors should exercise caution when inserting charts, tables, figures, illustrations, or other embedded objects to ensure that all text complies with the stated guidelines. This smaller font is intended to facilitate only the limited text normally associated with the aforementioned types of imbedded objects. The inclusion of narrative text in these types of imbedded objects may be considered non-compliant text.	(F) Font style must be Times New Roman and the font size must be not smaller than 12-point for all text, excluding non-substantive text used in charts, figures, illustrations, or other embedded objects (e.g., pictures or screenshots). Non-substantive text refers to text directly related merely to the identification or brief description of a subject and does not require narrative explanation to convey its meaning. Non-substantive text used in charts, figures, illustrations, or other embedded objects must be not smaller than Times New Roman 10-point font. Offerors should exercise caution when inserting charts, figures, illustrations, or other embedded objects to ensure that all text complies with the stated guidelines. This smaller font is intended to facilitate only the limited text normally associated with charts, figures, illustrations, or other embedded objects. The inclusion of narrative text in charts, figures, illustrations, or other embedded objects may be considered non-compliant text.

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18	L	L-17	Subfactor B – Workforce Compensation, Sustainment and Flexibility	WSCF3: Essential Personnel	WCSF3: Essential Personnel
19	L	L-20	Subfactor C- Small Business (SB), (b) Small Business Criteria SB1: Small Business Subcontracting Plan (2)		Inserted text: If the Offeror proposes identical goals across all contract periods, the Offeror may indicate the proposed goals apply to each contract period. If the Offeror proposes different goals for the base period and option periods, the Offeror may add columns to the Attachment L-9, Small Business (SB) Proposed Goals chart or duplicate the chart for option periods.

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20	L	L-21	Volume II – Cost Volume Instructions, a., 8.	Formatting of cost data must be in accordance with NFS Provision 1852.215-81, Proposal Page Limitations. Adobe Acrobat files in PDF format are not acceptable, except as provided for in the above referenced provision, paragraph (b)(2). All non-PDF electronic files must be searchable. All electronic files associated with the EPM must not contain hidden formulas or tables and must not be locked or protected. The Offeror must not alter the Attachment L-1, Excel Pricing Model formats except for lengthening forms as appropriate or adjusting column widths, adding additional columns or rows, or correcting errors that would preclude the submission of an accurate proposal. The Offeror is permitted to alter formulas, if necessary, on Attachment L-1, Excel Pricing Model.	Formatting of cost data must be in accordance with NFS Provision 1852.215-81, Proposal Page Limitations. Adobe Acrobat files in PDF format are not acceptable, except as provided for in the above referenced provision, paragraph (b)(2). All non-PDF electronic files must be searchable. All electronic files associated with the EPM must not contain hidden formulas or tables and must not be locked or protected. The Offeror must not alter the Attachment L-1, Excel Pricing Model formats except for lengthening forms as appropriate or adjusting column widths, adding additional columns or rows, or correcting errors that would preclude the submission of an accurate proposal. The Offeror is permitted to alter formulas, if necessary, on Attachment L-1, Excel Pricing Model. If an Offeror enters data or modifies a formula in a non-highlighted cell, Offeror must highlight the cell in red and provide explanation of the changes.

21	L	L-22	Volume II – Cost Volume Instructions, a., 9.	N/A	In accordance with FAR 16.301-3, Limitations, Offerors (to include Joint Ventures, if applicable) and major subcontractors must have an adequate accounting system for identifying and segregating costs prior to award of a cost reimbursement contract. Therefore, Cost volume(s) should be prepared in a manner consistent with each company's current adequate accounting system. Offerors and applicable subcontractors must provide the audit report number and date of approval for their accounting system. If a company's accounting system has not been approved, state “currently no approved accounting system” and prepare and submit a completed SF1408, Preaward Survey of Prospective Contractor-Accounting System (Attachment L-11), as part of this volume. Cost volume(s) should be prepared with sufficient detail to allow direct and indirect rate verification and audit of selected costs by the cognizant audit office. If an Offeror is relying on the accounting system adequacy of a Joint Venture team member, sister company, or any other affiliated

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					company's accounting system, they must specifically assert such an intended reliance for the performance of the contract and must demonstrate a convincing basis for using that system as a source for determining their own adequacy.

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22	L	L-25	Volume II, b., 2., i., G	If an FPRA is issued, all rates contained therein and agreed to should be used in the development of the proposed price/costs. For all FPRA and Forward Pricing Rate Proposal (FPRP) information utilized in the Cost volume, the Offeror and applicable subcontractors must provide a statement identifying the agreement by report number, date issued, and the issuing agency's office and telephone number. A signed copy of the FPRA and/or FPRP must be provided. The financial impact on indirect rates imposed by the award of this contract may require an Offeror and major subcontractors to deviate from its FPRA. Should an Offeror deviate from the published FPRA, a written explanation and justification must be provided in the supporting information, along with the rationale and methodology used for the varying rate development and a clear description of the projected rate. The Offeror and all applicable subcontractors must provide a copy of the latest forward pricing rate package as part of this volume.	If an FPRA is issued, all rates contained therein and agreed to should be used in the development of the proposed price/costs. For all FPRA and Forward Pricing Rate Proposal (FPRP) information utilized in the Cost volume, the Offeror and major subcontractors must provide a statement identifying the agreement by report number, date issued, and the issuing agency's office and telephone number. A signed copy of the FPRA and/or FPRP must be provided. The financial impact on indirect rates imposed by the award of this contract may require an Offeror and major subcontractors to deviate from its FPRA. Should an Offeror deviate from the published FPRA, a written explanation and justification must be provided in the supporting information, along with the rationale and methodology used for the varying rate development and a clear description of the projected rate. The Offeror and all major subcontractors must provide a copy of the latest forward pricing rate package as part of this volume.

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23	L	L-28	Benchmark Direct Labor Rate Table	ES-9 JSC $89.28 ES-7 GRC $64.25	ES-9 JSC $90.02 ES-7 GRC $68.74
24	L	L-30	Volume II, b., 2., ii., A., 2	Impact of any uncompensated overtime. The Offeror and applicable subcontractors must identify any proposed uncompensated overtime (by labor category) and the impact of any proposed uncompensated overtime on the proposed direct labor rate(s) consistent with FAR 52.237-10, Identification of Uncompensated Overtime. This must be consistent with any Cost volume instructions related to uncompensated overtime in this solicitation, if applicable.	Impact of any uncompensated overtime. The Offeror and major subcontractors must identify any proposed uncompensated overtime (by labor category) and the impact of any proposed uncompensated overtime on the proposed direct labor rate(s) consistent with FAR 52.237-10, Identification of Uncompensated Overtime. This must be consistent with any Cost volume instructions related to uncompensated overtime in this solicitation, if applicable.
25	L	L-31	Table L-3, Offeror/Major Subcontractors Information Summary, Row 2	Applicable Subcontractor	Major Subcontractor

26	L	L-37	Volume III – Past Performance Volume Instructions, (c)	Offerors which are joint ventures (JVs) should provide at least one of the six past performance referenced contracts required above in the name of the JV. If the JV is newly established and cannot provide past performance referenced contracts in the name of the JV, then past performance referenced contracts from individual partners of the JV should be submitted for consideration, not to exceed a combined total of six referenced contracts. One past performance referenced contract should be provided for the JV managing partner.	Offerors which are joint ventures (JVs) should provide at least one of the six past performance referenced contracts required above in the name of the JV. If the JV is newly established and cannot provide past performance referenced contracts in the name of the JV, then past performance referenced contracts from individual partners of the JV should be submitted for consideration, not to exceed a combined total of six referenced contracts. One past performance referenced contract should be provided for the JV managing partner. References submitted for individual JV partners or Offerors for performance as part of an unpopulated JV must clearly describe the specific portion of the effort performed by that entity, independent of the overall JV's performance. The narrative must identify, as applicable: the entity's specific scope of work and functional responsibilities; percentage or relative share of work performed by that entity; key deliverables, outcomes, or performance results directly attributable to that entity; and, the entity's management, technical, or

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					operational control over its portion of the work. References submitted for individual JV partners or Offerors for performance as part of a populated JV must clearly describe the entity's involvement in the populated JV. The past performance submission should identify as applicable: terms of the populated JV relevant to the JV's leadership and management structure as well as each partner's roles and responsibilities, capital contributions, and profit sharing. The purpose of this information is for the Government to determine whether the entity had a sufficient role (e.g., at least 50% profit sharing) in the populated JV.

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27	L	L-42	Volume III – Past Performance Volume Instructions, (e), Section II, (7)	For each referenced contract, provide in chart form as included with this solicitation as Past Performance Safety Record Table, the Days Away From Work Injury or Illness (DAFWII) and Total Case Rate (TCR) for each of the last three calendar years of contract performance. In the chart include the following information: North American Industry Classification System (NAICS); DAFWII rate; number of cases that contained lost work days; TCR; number of Occupational Safety and Health Administration (OSHA) reportable injury/illness cases; total number of contractor employees that worked on the contract/project for each year; and the total number of hours worked on the contract.	For each referenced contract, provide in chart form as included with this solicitation as Past Performance Safety Record Table, the Days Away From Work Injury or Illness (DAFWII) and Total Case Rate (TCR) for each of the last three calendar years of contract performance. In the chart include the following information: North American Industry Classification System (NAICS); DAFWII rate; number of cases that contained lost work days; TCR; number of Occupational Safety and Health Administration (OSHA) reportable injury/illness cases; total number of contractor employees that worked on the contract/project for each year; and the total number of hours worked on the contract. Note: Offerors may omit the instructional calculation cells, identified by italics and gray shading, when providing past performance safety record tables with their proposals.

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28	L	L-44	Volume IV-Contract Instructions (c)(3)		Added the following Offeror fill-ins: B, Table of Supplies or Services, CLIN 0001 Unit Price and Amount B, MSFC 52.216-92 Matrix of Contract Line Items (CLINs), Value Column for CLIN 0001 Phase-in
29	L-5	L-5-25			Inserted Section: **Historical Skill Categories supporting Classified Work** Less than 1% of the ESSCA workforce supports classified work. The skill areas associated with this workforce are Aero-Science Design, Development, and Test and Systems Engineering.
30	L	L-5-A	Incumbent WYEs and Average Unburdened Hourly Direct Labor Rates		The Engineering Technician (ET-6) rate identified as of December 2025 has been updated. *See revised Attachment L-5-A in controlled documents section of SAM.gov posting.*
31	L-11	L-11-1	SF 1408		*See newly included Attachment L-11 SF1408 Preaward Survey of Prospective Contractor Accounting System.*

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32	M	M-6	Factor II – Cost Evaluation		*Added paragraph (e) as shown below.* (e) In addition, the Government will evaluate the adequacy of the accounting system as determined by the cognizant administrative office for accumulating and reporting incurred costs.

33	M	M-7		If an Offeror is a new joint venture (JV) without a past performance record, past performance will be evaluated for each individual JV partner for which a referenced contract is submitted, in accordance with the relevancy thresholds established for the Offeror (see also 13 C.F.R. § 124.513(f)). Participation of an individual JV partner in another JV will be evaluated provided that the partner's sole effort is clearly described and meets established relevancy criteria. When an Offeror submits a past performance reference for work performed as part of a JV, the offeror must clearly delineate the specific portion of the effort performed by that entity, independent of the overall JV performance. "Sole effort" in this context refers to the individual partner's contribution, not the JV's collective performance. The past performance submission should identify as applicable: the partner's specific scope of work and functional responsibilities; the percentage or relative share of work performed by that partner; key deliverables, outcomes, or performance results directly attributable to that partner; and, the partner's management, technical, or operational control over	If an Offeror is a new joint venture (JV) without a past performance record, past performance will be evaluated for each individual JV partner for which a referenced contract is submitted, in accordance with the relevancy thresholds established for the Offeror (see also 13 C.F.R. § 124.513(f)). Participation of an individual JV partner or Offerors for performance in another, unpopulated, JV will be evaluated provided that the entity's effort meets established relevancy criteria. Quality of performance will be assessed based on the quality of the JV as a whole. Participation of an individual JV partner or Offerors for performance as part of another, populated, JV will be evaluated provided the entity's involvement constitutes a sufficient role in the populated JV for the Government to consider the entirety of the referenced populated JV performance in the evaluation. Quality of performance will be assessed based on the quality of the JV as a whole. The Government may consider whether past performance references submitted either as unpopulated or

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				its portion of the work. The Government will evaluate such past performance based on the relevance and quality of the proposing partner's demonstrated effort, not the performance of the JV as a whole. References for protégé members of any proposed mentor-protégé joint venture, HUBZone members of any HUBZone joint venture, and 8(a) participants of any 8(a) joint venture will be evaluated in accordance with the relevancy thresholds established for proposed subcontractors (see 13 C.F.R. § 125.8(e), 13 C.F.R. § 126.616(f), and 13 C.F.R. § 124.513(f), respectively). Parent or affiliate references for the Offeror will be held to the relevancy thresholds established for the Offeror.	populated JVs are reasonably predictive of the Offeror's performance under the awarded contract. References for protégé members of any proposed mentor-protégé joint venture, HUBZone members of any HUBZone joint venture, and 8(a) participants of any 8(a) joint venture will be evaluated in accordance with the relevancy thresholds established for proposed subcontractors (see 13 C.F.R. § 125.8(e), 13 C.F.R. § 126.616(f), and 13 C.F.R. § 124.513(f), respectively). Parent or affiliate references for the Offeror will be held to the relevancy thresholds established for the Offeror.