DEPARTMENT OF THE NAVY
NAVAL FACILITIES ENGINEERING SYSTEMS COMMAND FAR EAST
PSC 473 BOX 13
FPO AP 96349

Justification and Approval Number 26-JA-FECON-0001

JUSTIFICATION AND APPROVAL
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity.

Naval Facilities Engineering Systems Command Far East (NAVFAC FE), Facilities Engineering and Acquisition Division (FEAD) Iwakuni, Japan.

2. Description of the Action Being Approved.

This Justification and Approval (J&A) provides the authority to award a contract on a sole source basis to the incumbent Base Operations Support (BOS) contractor, PAE Government Services, Inc., for continued performance of BOS services at Marine Corps Air Station (MCAS) Iwakuni, Japan.

3. Description of Supplies/Services.

The Contractor shall provide all labor, management, supervision, tools, material, and equipment required to perform base operation services at MCAS Iwakuni, Japan. These services encompass mission-critical functions including: Facility Investment (Building systems, HVAC systems, Fire Protection systems, Potable Water systems, Airfield Lighting, Battery systems for Emergency Lights, VTE systems, Laundry Equipment, Auto Door systems), Custodial, Pest Control, Grounds Maintenance and Landscaping, Wastewater, Family Housing, Environmental, and Other (training pools). These services are essential for supporting over 15,000 personnel and directly contribute to United States Indo-Pacific Command (USINDOPACOM) mission objectives.

The proposed period of performance is a base period of six-months (01 July – 30 December 2026) with two three-month options (01 January – 31 March 2027 and 01 April – 30 June 2027).

Total estimated contract value: $[redacted] (Recurring $[redacted] / Non-Recurring $[redacted]). Funding will be provided as indicated below using FY26 funds:

Funding Category	Estimated Amount
O&MN (Marine Corps and Navy)	[redacted]
Defense Agencies	
Working Capital	

4. Statutory Authority Permitting Other Than Full and Open Competition.

10 U.S.C. 3204(a)(2) – Unusual and compelling urgency.

5. Rationale Justifying Use of Cited Statutory Authority.

The final option period of competitively awarded Contract No. N4008421D0060 expires on 30 June 2026. A competitive follow-on contract is in development, but unavoidable delays in the planning process prevent its award in time to ensure continuity of services.

This situation represents an unusual and compelling urgency. Any lapse in BOSC services at MCAS Iwakuni would cause serious injury to the Government. Given MCAS Iwakuni's strategic importance in the Indo-Pacific region, a service gap would risk impairing mission readiness, jeopardize the safety and security of both U.S. and Japanese personnel and negatively affect the U.S. Government relationship with our host nation, Japan.

Despite efforts beginning in September 2023, the acquisition timeline for the follow-on contract was impacted by unanticipated challenges in fully establishing the Base Operations Support Contract (BOSC) scope and by unanticipated vacancies within key leadership positions in the Marine Corps Facilities Department. These factors limited oversight and continuity, contributing to necessary delays to ensure the follow-on solicitation is accurate and comprehensive. This sole-source contract provides the time needed to complete the complex solicitation process correctly.

Procuring this short-term requirement via full-and-open competition is not a viable option. A full-and-open procurement would require an estimated 8-10 months, plus a 60-90-day transaction period for a new contractor. A competitive action would create a disruptive gap in the services we seek to prevent, exposing MCAS Iwakuni to unacceptable risk. In addition, awarding this to a new source would force the Government to incur unrecoverable mobilization costs, estimated between $[redacted] and $[redacted] for a new contractor to stand up operations, only to have them demobilize upon award of the competitive follow-on action. The incumbent, PAE Government Services, Inc., is uniquely positioned to prevent this harm, as they are already performing the services and possess the requisite resources, skills, and knowledge to continue them without interruption.

Failure to award a bridge contract would have immediate and devastating consequences for MCAS Iwakuni and its supporting communities. The cessation of BOSC services would disrupt critical life-sustaining functions, including the supply of potable water, the operation of wastewater treatment facilities, and the maintenance of family housing – directly impacting the health and well-being of over 15,000 personnel and their families stationed at the base. The halting of custodial services would create unsanitary conditions in schools, food service areas, and other facilities leading to an increased risk of disease outbreaks and compromising overall hygiene. Grounds maintenance and pest control services would be suspended, leading to overgrown vegetation, pest infestations, and potential damage to infrastructure. The cessation of environmental services would heighten the risk of hazardous material spills and non-compliance with environmental regulations, potentially harming the local ecosystem and violating international and local agreements with Japan. Furthermore, the disruption of facility investment and maintenance would accelerate the degradation of critical infrastructure, undermining the long-term operational effectiveness of MCAS Iwakuni. Given that MCAS Iwakuni serves as a strategic hub for U.S. Marine Corps and U.S. Navy aviation assets in the Indo-Pacific region and a key component of U.S.-Japan security cooperation, as well as providing vital civilian air service to the region via commercial All Nippon Airway (ANA) flights and traffic, a lapse in these essential services would severely impair mission readiness, potentially damage international relations, and jeopardize the safety and security of both U.S. and Japanese personnel and civilians.

In accordance with the Navy Marine Corps Acquisition Regulation Supplement (NMCARS) 5206-303-1(2)(a), a Request for Bridge Contract is being simultaneously pursued for approval in conjunction with this J&A.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable.

A synopsis of the proposed contract was not published to the SAM.GOV per Federal Acquisition Regulation (FAR) Part 5.202(a)(2). However, in accordance with FAR 6.305, the approved J&A will be posted on SAM.GOV within 30 days after award of the modification.

7. Determination of Fair and Reasonable Cost.

The Contracting Officer has determined that the anticipated cost to the Government of the supplies/services covered by this J&A will be fair and reasonable. In addition, PAE Government Services, Inc. is currently performing the subject services under Contract No. N4008421D0060. As such, there is a reasonable expectation that a fair and reasonable cost can be determined for the subject requirement.

8. Actions to Remove Barriers to Future Competition.

The follow-on BOSC will be executed under full and open competition utilizing Best Value Source Selection procedures. The solicitation will include an adequate mobilization period to encourage competition.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION:

I certify that the facts and representations under my cognizance, which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

Technical/Requirements Cognizance:

[redacted]

Signature | Name (Printed) | Phone No. (DSN) | Date

LEGAL SUFFICIENCY REVIEW:

I have determined this justification is legally

[redacted]

Signature | Name (Printed) | Phone No. (DSN) | Date

CONTRACTING OFFICER CERTIFICATION:

I certify that this justification is accurate and complete to the best of my knowledge and belief.

[redacted]

Signature | Name (Printed) | Phone No. (DSN) | Date

ECH II ASSISTANT COMMANDER FOR CONTRACTING APPROVAL:

Upon the basis of the above justification, I hereby approve the solicitation of the proposed procurement described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 3204(a)(2).

[redacted]

Signature	Name (Printed)	Phone No. (DSN)	Date