Justification and Approval (J&A) for Other than Full and Open Competition
Revolutionary Federal Acquisition Regulation (FAR) Overhaul (RFO) Parts 6 and 12
Implemented by Class Deviation 2026-O0017, Revision 1

1. Identification of the Agency and Contracting Activity: Defense Health Agency (DHA), DHA Contracting Activity (DHACA), Healthcare Contracting Division (HCD) - West) on behalf of DHA to meet the requirements of Madigan Army Medical Center (MAMC) (RFO FAR 6.104-1(a)(1)).

2. Nature and/or Description of Action being Approved: The requirement being approved is a new sole-source single-award Indefinite Delivery Indefinite Quantity (IDIQ) Firm-Fixed Price (FFP) Contract (RFO FAR 6.104-1(a)(2)).

3. Description of Supplies/Services and Estimated Value: The government requires a sole source contract award to Mission First Solutions LLC, UEI: EZT2R1JWJ7G5, CAGE: 7UJ70, 18304 Cabin RD, Triangle, Virgina 22172. This sole source contract shall provide software support, updates and expansion modules for the government owned perpetual license of Data Innovations LLC, the Original Equipment Manufacturer (OEM), Instrument Manager software under license number [redacted]. The Data Innovations LLC's Instrument Manager software is a clinical laboratory middleware program that connects testing instruments (Analyzers) to Electronic Medical Records and Laboratory Information Systems (Genesis). It features automated test verification and specimen management tools to improve lab efficiency. Instrument Manager software automates transmission of test orders, specimen data, quality control information, and finalized results eliminating manual data entry and reducing the risk of transcription and reporting errors. Madigan Army Medical Center (MAMC) currently uses the Instrument Manager Production software program in the Pathology Department under its perpetual license.

The software support shall provide the government reoccurring system software updates, access to database of software drivers (compatibility for laboratory analyzers) and allows for telephonic software support.

The government is requiring perpetual (one-time buy) software module licenses for the Instrument Manager Testing Environment which expands the capabilities of the base Instrument Manager software already licensed. Specifically, the Testing Environment allows new analyzers the ability to perform validation studies, connectivity to the credentialing body for the MAMC Pathology Department, and allows for this to occur in a controlled software atmosphere.

[redacted]

As part of the initialization of the perpetual license procurement for the Instrument Manager Test Environment the contractor will be providing incidental installation support and services while the government installs the software on government servers. Additionally, the contractor will provide support for establishing the initial runs of the software with specific deliverables identified in the statement of work (e.g. end user workflow and interface). The contractor will provide the same overall system support of the Production software for the Testing Environment including access to software updates, access to the database of drivers and technical support if required.

Lastly the contractor will provide access to the Instrument Manager software training courses in the event MAMC Pathology Department experiences significant changeover which is common occurrences with Military Treatment Facilities (MTF).

The resulting IDIQ ordering period is anticipated for a period of 5 years and has an estimated contract ceiling [redacted]; notwithstanding the current government estimate for total ending contract value is shown below. (RFO FAR 6.104-1(a)(3)).

5-Year Ordering Period	Period of Performance (License/Support Period)	Estimated Value	Type of Funding
Year One	01 OCT 2026 - 30 SEP 2027	[redacted]	[redacted]
Year Two	01 OCT 2027 - 30 SEP 2028	[redacted]	[redacted]
Year Three	01 OCT 2028 - 30 SEP 2029	[redacted]	[redacted]
Year Four	01 OCT 2029 - 30 SEP 2030	[redacted]	[redacted]
Year Five	01 OCT 2030 - 30 SEP 2031	[redacted]	[redacted]
Total		[redacted]	

4. Statutory Authority Permitting Other Than Full and Open Competition: This procurement is in accordance with the procedures under RFO FAR 12.102-1 Simplified Procedures (See RFO FAR 12.102(b)) and is under the Statutory Authority of 41 U.S.C. 1901 (RFO FAR 6.104-1(a)(4)).

5. Rationale Justifying Use of Authority Cited: Missions First Solutions LLC is the sole distributor of Instrument Manager software to the Department of Defense (DOD) for Data Innovations LLC. Data Innovations LLC is the OEM for all Instrument Manager software and is the only organization capable of developing connectivity interface drivers and provide technical support and software updates for the developed interface drivers and Instrument Manager software. Instrument Manager software is wholly owned by Data Innovations LLC. As such only a contract solution through the single authorized distributor Missions First Solutions LLC will provide the required software support, updates and expansion modules for the government's owned current license of Instrument Manager (RFO FAR 6.104-1(a)(5)).

6. Efforts to Obtain Competition: A review of sources was conducted to determine if any other distributor's were available for competition. It was found that in the past, the OEM Data Innovations LLC [redacted]

[redacted] was found to not be a viable source. All notices as required by RFO FAR Part 5 shall be posted to the Government Point of Entry. (RFO FAR 6.104-1(a)(6)).

7. Actions to Increase Competition/Remove or Overcome any Barriers to Competition: At this time, it is not possible to take further competitive actions to remove barriers. The government procured the perpetual license of Instrument Manager among many reasons, [redacted] The MAMC Laboratory Department will continue to conduct ongoing market research through communication with industry, attending trade shows, and/or evaluating technological changes to assess the feasibility of any new entrant to the market or to the nature of the ownership of the Instrument Manager software. (RFO FAR 6.104-1(a)(11)).

8. Market Research: The government conducted market research to ascertain the limitations on the required OEM software support, updates, and extension modules for required capabilities. The government found there were no alternative sources as Mission First Solutions LLC is the only OEM authorized distributor, allowed to sell Data Innovations Instrument Manager products and support to DOD Facilities. Data Innovations wholly owns and determines distribution of the Instrument Manager product including all support and extensions.

The government posted a sources sought notice from 22 July 2026 through 29 July 2026. The government received three responses. None of the responses received identified the technical and legal ownership capabilities to satisfy this requirement. (RFO FAR 6.104-1(a)(8)) (RFO DFARS PGI 206.104-71(1)).

9. Other Facts (RFO FAR 6.104-1(a)(9)):

a. Procurement History:

(1) Is this a new requirement? Yes. [redacted]

(2) If 9.a.(1) is No, was the action just prior to this one competed? The primary purpose (e.g. high proponent of funds) of previous contract's were to provide reagents for the MAMC Pathology departments exclusive as an OEM and the justifications completed do not discuss the Instrument Manager Software procurement component. As such this is not applicable.

(3) If 9.a.(2) is Yes, what has changed where this action cannot be competed? Not Applicable.

b. Additional Information: Not Applicable.

10. Interested Sources:

To date, no other sources have written to express an interest. (RFO FAR 6.104-1(a)(10)).

11. Technical & Requirements Certification:

I certify the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Deputy Supervisor Core Laboratory
Pathology Department, DHA Madigan AMC

13. Legal Review:

I have reviewed this justification and have found it to be legally sufficient.

Attorney, Office of General Counsel
Contract Law MTF Support Branch
Defense Health Agency

14. Contracting Officer Determination of Fair and Reasonable Pricing and Certification of Accuracy and Completion.

Fair and Reasonable Cost Determination:

I hereby determine the anticipated cost to the Government for this contract action will be fair and reasonable. (RFO FAR 6.104-1(a)(7)).

Basis for Determination: The Contracting Officer will utilized a comparison of the proposed price found reasonable on previous purchases and or data other than certified cost or pricing data to determine fair and reasonable.

I certify this justification is accurate and complete to the best of my knowledge and belief. (RFO FAR 6.104-1(a)(12)).

BARR.SCOTT.A.

Scott Barr
Contracting Officer
DHA, HCD-W, Delta Branch