Justification and Approval (J&A) *for* Other Than Full and Open Competition

Was a J&A approved for the preceding acquisition where that acquisition required a J&A? ☐ Yes ☒ No

Is this a new or amended J&A Document? ☒ New ■ Amended *(Prior to Award Only!)*

Is this a Bridge Action as defined at DAFFARS 5302.101? ☐ Yes ☒ No

Dollar Value of this Acquisition: ☐ ≤ $750K ☐ > $750K and ≤ $15M ☐ > $15M and ≤ $100M ☒ > $100M

Contracting Activity: Air Force Test Center (AFTC) PZZE

Purchase Request (if available) / Local ID Number: FA248925RB001

Program / Project (and PE, if applicable): Technical and Management Advisory Services (TMAS) 3

Program Type (PEO, Enterprise, of Operational): Enterprise

Authority:

6.302-5 – 10 USC 3204(a)(5), Authorized or Required by Statute

Estimated Contract Cost (including options): $ 992,350,357 J&A Type: ☐ Class ☒ Individual

COORDINATION (DAFFARS 5306.304(a))

Date	Project Lead / Program Mgr / Requiring Activity	Signature
24 Apr 2025		[redacted]

Date	Contracting Officer	Signature
24 Apr 2025		[redacted]

Date	Local Legal Reviewer	Signature
28 Apr 2025		[redacted]

Date	Chief of the Contracting Office (COCO)	Signature
29 Apr 2025		[redacted]

Date	Competition Advocate	Signature
02 May 2025		[redacted]

Date	Senior Contracting Official (SCO)	Signature
02 May 2025		[redacted]

Date	Executive Director	Signature
08 May 2025		[redacted]

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Date	PEO / Commander (Requirements Cognizance)	Signature
	[redacted]	[redacted]

Date	Deputy Assistant Secretary (Contracting)	Signature
	[redacted]	[redacted]

APPROVAL (**DAFFARS 5306.304(a)**)

Date	Assistant Secretary of the Air Force	Signature
9Jul25	[redacted]	[redacted]

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I. Agency and Contracting Activity.

Air Force Materiel Command
Air Force Test Center (AFTC) / PZZE
Bldg 1 West D Ave, Ste 101,
Eglin AFB, FL 32542

II. Nature and/or description of the action being approved.

The purpose of this Justification and Approval (J&A) is to award a follow-on contract to Torch Technologies, Inc. The contract type planned is a Cost Plus Fixed Fee (CPFF) Single Award Indefinite Delivery Indefinite Quantity (IDIQ). The program office plans to award multiple Task Orders (TO) to support different customers.

III. Description of supplies/services required to meet agency needs.

AFTC has a requirement for non-personal Advisory and Assistance (A&AS) Services to fully support the Air Force Research, Development, Test and Evaluation (RDT&E) activities. Technical and Management Advisory Services (TMAS) is an Enterprise management and advisory services program accelerating Aerospace RDT&E, directly enhancing warfighter lethality and readiness capabilities in Armament, Command, Control, Communications, Computers, Intelligence, Surveillance, and Reconnaissance (C4ISR)/Cyber, Platforms, Range, and Electronic Warfare. Empowered by Title 10, U.S. Code §9062, AFTC organizes, trains, and equips forces for sustained offensive and defensive operations. The bedrock of integrated, war-winning capabilities lies in AFTC's core "Develop, Test, and Evaluate" mission, guaranteeing U.S. air and space dominance on the evolving battlefield.

This contract will be part of the TMAS program. The TMAS program mission is focused on an Enterprise Contract Approach to services support by combining requirements that aggregate three (3) AFTC mission locations (Edwards, Eglin and Arnold Air Force (AF) Bases (AFBs)) as well as Eglin Tenant Organizations. The current TMAS 2 program relies upon five Task Orders issued under General Services Administration One Acquisition Solution for Integrated Services IDIQ contracts that support Arnold Engineering Development Complex (AEDC), 412th Test Wing (412 TW), 96th Cyberspace Test Group (96 CTG), 96th Test Wing (96 TW), and Eglin Tenants. This justification is for a TMAS 3 follow-on award to the incumbent performing the current Eglin Tenants effort (TMAS 2 Task Order FA248622FA005) for activities hosted at Eglin AFB such as: Air Combat Command's 350th Spectrum Warfare Wing and 53d Wing, Air Force Research Laboratory Munitions Directorate, U.S. Special Operations Command Detachment 1, and Air Force Nuclear Weapons Center's Nuclear Weapons Acquisition Division.

The Government has revalidated the requirements and determined the scope is critical to support Department of Defense (DoD) major defense acquisition programs which includes: (1) Systems Engineering and Technical Assistance Services, (2) Studies, Analyses and Evaluations, (3) Acquisition Program Management and Sustainment Services, and (4) Ancillary Equipment and Services. This contract will use Operations and Maintenance (O&M) and Research and Development (R&D) funding, as appropriate. Consistent with the program's acquisition strategy, the Government will retain Unlimited Rights from all data developed by the Contractor or a member of its team under the Task Orders using appropriate contract clauses. This is an individual J&A (see above). The estimated contract value is $992,350,357 (see above).

Period of Performance	Hours
(Base Year) 1 October 2026 to 30 September 2027	1,149,697
(Option Year 1) 1 October 2027 to 30 September 2028	1,149,697
(Option Year 2) 1 October 2028 to 30 September 2029	1,149,697

(Option Year 3) 1 October 2029 to 30 September 2030	1,149,697
(Option Year 4) 1 October 2030 to 30 September 2031	1,149,697

Total TMAS 3 Tenants IDIQ Hours= 5,748,485

IV. Demonstration that the contractor's unique qualifications or the nature of the acquisition requires use of the authority cited above.

The DoD has established a new pilot program authorized by section 874 and 872 of the National Defense Authorization Act for Fiscal Year (FY) 2022 and FY 2024 respectively that allows the noncompetitive award for certain follow-on contracts to an employee-owned business that meets the definition of a "qualified business." Section 874 defines a "qualified business" as an S corporation (as defined in section 1361(a)(l) of the Internal Revenue Code of 1986) for which 100 percent of the outstanding stock is held through an employee stock ownership plan (ESOP) as defined in section 4975(e)(7) of such code. Notwithstanding 10 U.S.C.§ 3201 (formerly § 2304), contracting officers supporting a program selected for participation in the pilot will be able to award a follow-on contract for the continued development, production, or provision of products or services that are the same or substantially similar to those procured by DoD under a previous contract with a "qualified business" under the authority of 10 U.S.C. § 3204(a)(5). AFMC/AFTC/PZZE has applied for, and been selected under this program, and is now authorized to award a follow-on to FA248622FA005 Task Order to Torch Technologies, Inc., an employee-owned business that meets the definition of a "qualified business". ESOP approval given by Acting Director of Defense Pricing, Contracting, and Acquisition Policy (DPCAP) on 13 February 2025. Torch Technologies, Inc. has performed exceptionally throughout the life of the current contract as outlined in the Contractor Performance Assessment Reports.

V. Description of efforts made to ensure that offers are solicited from as many potential sources as practicable, including whether a notice was or will be publicized as required by subpart 5.2 and, if not, which exception under FAR 5.202 applies.

The Government posted pre-solicitation notice number FA248625R9000 on 17 March 2025 to SAM.gov serving as a synopsis for the acquisition, and outlining our intent to sole source the contract to Torch Technologies, Inc. The notice received no responses.

VI. Determination by the Contracting Officer that the anticipated cost to the Government will be fair and reasonable.

The Government will determine a fair and reasonable cost based upon (1) certified cost or pricing data provided in the offeror's proposal, (2) the program office's technical analysis of the Basis of Estimates (BOE), and (3) historical data from the existing contract where the incumbent is fulfilling the existing requirement (TMAS 2) which was competitively awarded. It is reasonable to expect that the pricing submitted will be fair and reasonable, and can be evaluated against previous cost and pricing information.

VII. Description of the market research conducted and the results, or a statement of the reasons market research was not conducted.

Market Research was not conducted because of the use of the pilot program for ESOP businesses.

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VIII. Any other facts supporting the use of Other Than Full and Open Competition.

None.

IX. List of any sources that expressed, in writing, an interest in the acquisition.

None.

X. A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before any subsequent acquisitions for the supplies or services required.

Not applicable. The intent of sole sourcing under this program, is not to limit competition, but to create incentives to contract with high-performing ESOP businesses. Qualified businesses are limited to one sole-source follow-on contract award for each predecessor contract unless the head of the contracting activity grants a waiver.

XI. Certification by the Contracting Officer.

As evidenced by my signature above, I certify that this justification is accurate and complete to the best of my knowledge and belief.

XII. Certification by the technical/requirements personnel.

As evidenced by my (our) signature(s) above, I (we) certify that any supporting data contained herein, which is my (our) responsibility, is both accurate and complete.